

ANNEXES

ANNEX A: Terms of Reference

NATIONAL COMPETITION POLICY REVIEW

1. I, Paul John Keating, Prime Minister of the Commonwealth of Australia, having regard to the agreement between myself and the Premiers of the States of New South Wales, Queensland, South Australia, Tasmania, Victoria and Western Australia and the Chief Ministers of the Australian Capital Territory and the Northern Territory that national competition policy and law should give effect to the following principles:
 - (a) no participant in the market should be able to engage in anti-competitive conduct against the public interest;
 - (b) as far as possible, universal and uniformly applied rules of market conduct should apply to all market participants regardless of the form of business ownership;
 - (c) conduct with anti-competitive potential said to be in the public interest should be assessed by an appropriate transparent assessment process, with provision for review, to demonstrate the nature and incidence of the public costs and benefits claimed;
 - (d) any changes to the coverage or nature of competition policy should be consistent with, and support, the general thrust of reforms:
 - (i) to develop an open, integrated domestic market for goods and services by removing unnecessary barriers to trade and competition; and
 - (ii) in recognition of the increasingly national operation of markets, to reduce complexity and eliminate administrative duplication;

appoint Professor Fred Hilmer to Chair the Committee of Review of the Application of the *Trade Practices Act 1974*, and Mr Geoff Taperell and Mr Mark Rayner as the other two Committee members.

2. The Committee is to inquire into, and advise on appropriate changes to legislation and other measures in relation to:
 - (a) whether the scope of the *Trade Practices Act 1974* should be expanded to deal effectively with anti-competitive conduct of persons or enterprises in areas of business currently outside the scope of the Act;
 - (b) alternative means for addressing market behaviour and structure currently outside the scope of the *Trade Practices Act 1974*; and
 - (c) other matters directly related to the application of the principles above.
3. In conducting the review the Committee should consider, against the background of the nature of markets in Australia and influences upon them:
 - (a) whether the authorisation and exemption provisions of the *Trade Practices Act 1974* have sufficient scope, flexibility and transparency;
 - (b) the need for, and approaches to, the transition of government regulatory arrangements — including any associated revenue impact on States — to more competitive and nationally consistent structures;
 - (c) the best structure for regulation including price regulation, in support of:
 - (i) pro-competitive conduct by government business and trading enterprises and in areas currently outside the scope of the *Trade Practices Act 1974*; and
 - (ii) the interests of consumers and users of goods and services; and
 - (d) the past and present justification for the current exemptions from application of the *Trade Practices Act*.

4. In performing its functions, the Committee is to:
 - (a) take into account:
 - (i) the principles stated in paragraphs 1(a) to (d) inclusive;
 - (ii) legislation other than the *Trade Practices Act* and other arrangements that affect market behaviour and structure; and
 - (iii) the fact that some government business and trading enterprises may operate in industries having aspects, including pricing, of natural monopoly; and
 - (iv) current moves to reform government trading enterprises; and
 - (v) overseas experience.
 - (b) take written submissions; and
 - (c) consult interested parties where necessary; and
5. The Committee is to report to me by May 1993.[†]

[†] In May 1993 the Prime Minister announced that the Inquiry would be extended until August 1993 to facilitate further consultations with the States and Territories.

ANNEX B: List of Submissions

- 1 Jatco (Australia) Pty Ltd *
- 2 Law Reform Commission of Victoria
- 3 Mr A Grieg
- 4 Mr W J Rourke, AO
- 5 Mr P J Boyle
- 6 Industry Commission
- 7 Gas & Fuel Corporation of Victoria
- 8 Dr R Albon
- 9 Mr P R Meatheringham
- 10 Australian Dairy Farmers' Federation
- 11 Dr W Pengilley
- 12 Australian Council of Professions
- 13 Law Institute of Victoria
- 14 Australasian Dental Technicians' Society – South Australian Branch
- 15 Australian Forest Growers
- 16 Mr A I Tonking
- 17 Australian Gas Association
- 18 Professor R Baxt
- 19 NSW Public Service Association – Hospital Scientists Branch

* Confidential submission.

Annex B — List of Submissions

- 20 Australian Medical Association
- 21 Esso Australia Ltd
- 22 Australian Institute of Petroleum
- 23 Sydney Public Television Group
- 24 AGL Gas Companies
- 25 ANZ Bank Ltd
- 26 Association of Hospital Pharmacists of Victoria/Medical
Scientists Association of Victoria/ Victorian Psychologists
Association
- 27 Caltex Australia Ltd
- 28 Unilever Australia Ltd
- 29 New Zealand Ministry of Commerce
- 30 Shell Australia Ltd
- 31 Australian Federation of Construction Contractors
- 32 Public Broadcasting Association of Australia
- 33 Victorian Bar Council
- 34 Carlton & United Breweries Ltd
- 35 New Zealand Commerce Commission
- 36 Spark & Cannon Pty Ltd
- 37 United Independent Cinemas Ltd
- 38 Professor S Domberger
- 39 Australian Mining Industry Council

* Confidential submission.

- 40 Australian Information Industry Association
- 41 Australian Telecommunications Authority
- 42 Coopers & Lybrand
- 43 Institute of Patent Attorneys of Australia
- 44 Telstra Corporation Ltd
- 45 Australian United Fresh Fruit & Vegetable Association Ltd
- 46 BP Australia Ltd
- 47 Victorian Gas Users Group
- 48 State Energy Commission of Western Australia
- 49 Australian Earthmovers & Road Contractors Federation
- 50 Department of Primary Industries & Energy (Commonwealth)
- 51 Queensland Sugar Corporation (Confidential material excluded)
- 52 United Dairyfarmers of Victoria
- 53 Australian Dairy Industry Council
- 54 Western Australian Regional Port Authorities/Department of Transport (Western Australia)
- 55 Fremantle Port Authority
- 56 Mr R Sutherland
- 57 Department of Employment, Education & Training (Commonwealth)
- 58 Department of Transport & Communications (Commonwealth)

* Confidential submission.

- 59 Metal Trades Industry Association of Australia
- 60 Mr P Argy
- 61 Department of Finance (Commonwealth)
- 62 State Chamber of Commerce & Industry (Queensland)*
- 63 Sydney Electricity
- 64 Mr S Stern
- 65 Law Council of Australia – Trade Practices Committee
- 66 Australian Legal Reporting Group
- 67 Canegrowers
- 68 Real Estate Institute of Australia
- 69 Trade Practices Commission
- 70 Mackay Sugar Co-op Association Ltd *
- 71 National Bulk Commodities Group
- 72 Mr M Corrigan
- 73 Australian Chamber of Manufactures
- 74 Australian Road Transport Federation
- 75 A & R Removals
- 76 The Treasury (Commonwealth)
- 77 Australian Industrial Property Organisation
- 78 Qantas Airways Ltd
- 79 Food Industry Council of Australia

* Confidential submission.

- 80 Gas Council of New South Wales
- 81 Pioneer International Ltd
- 82 AMP Society
- 83 Department of the Arts & Administrative Services
(Commonwealth)
- 84 Department of Health, Housing, Local Government &
Community Services (Commonwealth)
- 85 Hoyts Fox Columbia TriStar Films Pty Ltd
- 86 Dr S Corones
- 87 Optus Communications
- 88 National Institute of Accountants
- 89 Electricity Supply Association of Australia
- 90 National Farmers' Federation
- 91 Northern Territory Government
- 92 State Electricity Commission of Victoria
- 93 Business Council of Australia
- 94 Mr B Akhurst
- 95 Australian Bureau of Agriculture & Resource Economics
- 96 Australian Federation of Travel Agents
- 97 Prices Surveillance Authority
- 98 South Australian Government
- 99 Institute of Chartered Accounts/Australian Society of Certified
Practicing Accountants

* Confidential submission.

- 100 Australian Chamber of Commerce and Industry
- 101 Department of Industry, Technology & Regional Development
(Commonwealth)
- 102 Aerial Taxi Cabs Co-operative Society Ltd
- 103 Roadshow Film Distributors Pty Ltd
- 104 Queensland Government
- 105 Canegrowers - Burdekin District
- 106 Standards Australia
- 107 Mr R Copp
- 108 State Public Services Federation
- 109 ACT Government
- 110 Mr V Kelly
- 111 Australian Telecommunications Users Group
- 112 Pacific Dunlop Ltd
- 113 Australian Council of Trade Unions
- 114 Australian Taxi Industry Association
- 115 Tasmanian Government
- 116 Communications Law Centre
- 117 New South Wales Government
- 118 Australian Electrical and Electronic Manufacturers'
Association Ltd
- 119 Mr C A Sweeney, QC

* Confidential submission.

- 120 Matilda Fuel Supplies
- 121 National Registries Pty Ltd
- 122 Victorian Government
- 123 Screen Production Association of Australia
- 124 Superair
- 125 Auscript
- 126 Office of the Economic Planning Advisory Council
- 127 Association of Consulting Engineers Australia
- 128 Australian Petroleum Exploration Association Ltd
- 129 Mr H Ergas
- 130 Australian Petroleum Agents and Distributors Association
- 131 Australian Consumers' Association
- 132 Reserve Bank of Australia
- 133 BHP Limited
- 134 Grains Council of Australia
- 135 Australian Organisation for Quality
- 136 Federal Bureau of Consumer Affairs
- 137 Chiropractors' Association of Australia
- 138 Centre for Plain Legal Language

* Confidential submission.

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