National Competition Policy



Volume 2: Supplementary Tables - March 2002

Report for the Third Tranche Assessment on Victoria's Implementation of the National Competition Policy



National Competition Policy

Third Tranche Assessment on Victoria's Implementation of the National Competition Policy Volume Two: Supplementary

Tables

March 2002

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Third Tranche Assessment on Victoria's Implementation of the National Competition Policy

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Part E: Legislation Review

Table 1: List of Reviews Completed/Response Announced

Table 1 lists, by Victorian State Departments and portfolios, completed legislation reviews where the Victorian Government has announced its response.

Department of Human Services	
Legislation	Portfolio
Ambulance Services Act 1986	Health
Cemeteries Act 1958	Health
Food Act 1984	Health
Health Act 1958	Health
Health Services Act	Health
Radiation Protection Legislation (in Victoria it is Div 2AA of Pt 5 of the Health Act 1958).	Health
Therapeutic Goods (Vic) Act	Health
Tobacco Act	Health
	LegislationAmbulance Services Act 1986Cemeteries Act 1958Food Act 1984Health Act 1958Health Services ActRadiation Protection Legislation (in Victoria it is Div 2AA of Pt 5 of the Health Act 1958).Therapeutic Goods (Vic) Act

	Department of Infrastructure	
No	Legislation	Portfolio
1	Marine Act 1988	Ports

	Department of Justice	
No	Legislation	Portfolio
1	Auction Sales Act 1958	Consumer Affairs

	Department of Natural Resources and Environment	
No	Legislation	Portfolio
1	Agricultural Industry Development Act 1990 *	Agriculture
2	Agricultural & Veterinary Chemicals (Control of Use) Act 1992; Agriculture & Veterinary Chemicals (Victoria) Act 1994	Agriculture
3	Barley Marketing Act 1993	Agriculture
4	Broiler Chicken Industry Act 1978	Agriculture
5	Domestic (Feral & Nuisance) Animals Act 1994	Agriculture
6	Environment Protection Act 1970; Litter Act 1987	Environment & Conservation
7	Fisheries Act 1968 & 1995	Energy & Resources
8	Forests Act 1958	Environment & Conservation
9	Meat Industry Act 1993	Agriculture
10	Murray Valley Citrus Marketing Act 1989	Agriculture
11	Petroleum Act 1958	Energy & Resources
12	Petroleum (Submerged Lands) Act 1982	Energy & Resources
13	Prevention of Cruelty to Animals Act 1986	Agriculture
14	Surveyors Act 1978	Environment & Conservation

	Department of State and Regional Development	
No	Legislation	Portfolio
1	Liquor Control Act 1987	Small Business
2	Racing Act 1958	Racing
3	Professional Boxing and Martial Arts Act 1985	Sport

	Department of Treasury and Finance	
No	Legislation	Portfolio
1	Workplace Accident Compensation Legislation: Accident Compensation Act 1985],	WorkCover
	Accident Compensation Act 1903, Accident Compensation (WorkCover Insurance) Act 1993, Accident Compensation Regulations 1990	
2	Transport Accident Compensation Legislation:	WorkCover
	Transport Accident Act 1986	
	Transport Accident (Charges) Regulations 1986,	
	Transport Accident Regulations 1996 Transport Accident (Impairment) Regulations 1999	
3	Tattersall Consultations Act 1958	Gaming
4	Gaming and Betting Act 1994	Gaming, Racing
5	Gaming Machine Control Act 1991	Gaming
6	Lotteries Gaming and Betting Act 1966 – Part 3, Part 4 (except Division 7) and Part 5 (except sections 69, 72 and 73)	Gaming, Racing

Table 2: Details of Reviews Completed/Response Announced

Table 2 summarises, by Victorian State Departments, completed legislation reviews where the Victorian Government has announced its response.

	Department of Human Services				
Legisl	Legislation: Ambulance Services Act 1986			Portfolio:	Health
Revie	wer:	External Independent Consultant		Date review completed:	November 1999
Consultation: Discussion paper released, exten further comments received.			nsive consultation, final report released,	Date response released:	No formal announcement
No.	Review Re	commendations		Government Response	Implementation
1	Principal recommendation that competition be introduced in provision of emergency services in the Metropolitan area.		Rejected recommendation of introduction of competition in the provision of emergency ambulance services.	N/a	
No.	Restriction	s on Competition Remaining	Competition Policy Justification		
1	Emergency services provided by Metropolitan		Public benefit outweighs any cost of rest	riction on competition in this area.	
		e Service, Rural Ambulance one volunteer service (Alexandra st).	The objectives of public safety and confidence can only be achieved if the emergency ambulance services remain as public services.		
			The Department is concerned that:		
 access to appropriate levels and standard of service for all Victoria services to people in regional and other less densely populated areas 					
	•		appropriate services, in particu	lar, there would be difficulties in m	hat ensure high quality and otherwise anaging a time critical service against a ations for non-fee paying patients are met

Legisla	ation:	Cemeteries Act 1958		Portfolio:	Health
Review	ver:	In-house panel		Date review completed:	2001
Consu	Itation:	Issue paper and public consultation.		Date of response:	July 2001
No	Review Red	commendations	Response		Implementation
1	which hum	Act recognise the special nature of land in an remains are interred, and give cremated at are interred the same tenure in the Act as nains.	Accepted		It is anticipated that the legislation will be considered by Parliament in the Spring Session 2002.
2	cemeteries objective, a	acement of the cross subsidisation of and crematoria be adopted as a long-term and investigate alternative funding sources mance costs and economically unviable s.	This recommendation will consideration.	be the subject of further	As above
3	care marke and others	estriction on vertical integration of the death et in Victoria which prevents funeral directors s in the death care industry operating and crematoria be retained.	Accepted		As above
4	crematoria ashes rem	teries remain within the public sector, and which include memorial sites for interred ain in the public sector, and the sale of and crematoria with memorial sites be	Accepted		As above
5	smallest ce	deration be given to merging some of the emetery trusts where there are other local rusts operating in close proximity.	This recommendation will be g The Government is reluctant t of cemetery trusts against the trusts, particularly where s volunteers ceasing to support may be occasions where this a an alternative to appointing a trust members from the local The Government would want on a case by case basis.	to take action to force mergers wishes of individual cemetery uch action would result in the cemetery. However, there ction is necessary, perhaps as n administrator or where new community cannot be found.	As above

No	Review Recommendations	Response	Implementation
6	That a power for the Secretary to the Department of Human Services to contract out the operation of a cemetery be provided. This would give the Secretary the option of exploring contracting out arrangements as an alternative to giving responsibility for an uneconomically viable cemetery to another cemetery trust to administer.	This recommendation has been rejected. Cemetery trusts are regulated by Government but are not funded by Government. If a power to contract out the operation of a cemetery was included in the new cemeteries legislation and the power was used to contract out the operation of a cemetery this would change the role of the Government from regulator to funding body. This would lead to an inequitable situation where contracted providers of cemetery services were being paid by the Government to provide cemetery services whilst cemetery trusts were not being paid for the provision of the same service.	Not applicable.
7	That restrictions which are aimed at reducing public health risks (eg that graves and vaults must be water tight) be retained.	Accepted	It is anticipated that the legislation will be considered by Parliament in the Spring Session 2002.
8	That the restriction on where a crematorium can be constructed be repealed and included in planning legislation.	Accepted	As above
9	That the restriction that bodies are not to be buried without a burial permit and without the production of prescribed documents be retained.	The intent of this recommendation is accepted. Burial permits are intended to ensure that burial does not occur without production of a death notification under the <i>Births, Deaths and Marriages Registration Act 1996</i> , a statutory declaration that this is not possible due to special circumstances, or permission to bury under the <i>Coroners Act</i> <i>1985.</i>	As above
		However, it is not considered necessary for the legislation to require that a burial permit be issued provided that the prescribed documents have been submitted and been considered satisfactory by the cemetery trust or their representative, the permission of the trust or its representative has been given for a burial to take place and a record kept of the documentation submitted. A trust may choose to issue a permit for this purpose but should not necessarily be required to do so by legislation.	
10	That the limitation on the fees that can be charged by cemeteries be repealed and cemeteries and crematoria be allowed to set their own fees without obtaining prior approval.	Accepted with conditions. It is proposed that under new cemeteries and crematoria legislation the approval of the Secretary will be required for the establishment of new fees.	As above

No	Review Recommendations	Response	Implementation
11	That cemeteries and crematoria be required to lodge a copy of their full fee list with the Department of Human Services annually, and be required on an ongoing basis to advise the Department of Human Services of the introduction of any new fees.	The Government has accepted this recommendation with conditions. The new legislation could provide that fees for new goods and services will be required to be submitted to the Secretary for approval before they can be levied by the trust. This would ensure that trusts do not charge fees for services or goods that are beyond the limits of their statutory powers to provide (for example, funeral directing services). It would also give flexibility to the Act to accommodate changed practices within the industry and the community at large.	As above
12	That cemeteries and crematoria be required on an ongoing basis to advise the Department of Human Services of any increases in their fees that exceed increases in the consumer price index.	This recommendation is accepted, with additional requirements. Cemetery trusts will also be required to provide a written justification of the reasons why the fee increase exceeds increases in the consumer price index. The new Act could provide that fee increases that exceed the level of the CPI increase will need to be approved by the Secretary.	As above
13	That the Minister or the Secretary to the Department of Human Services has the power to investigate, disallow or give direction on fees that are unreasonable.	Accepted	As above
14	That the Department of Human Services publish annually, a publication that sets out the fees, and distribute model sets of fees that can be adopted by cemetery trusts.	Accepted	As above
15	That all cemeteries and crematoria be required to have a full fee list available, and provide consumers with a full fee list when giving price quotations.	Accepted	As above
16	That cemeteries and crematoria associations be requested to consult with their members to develop an agreed list of terms for core burial and cremation products and services, and encouraged to develop a code of practice that incorporates the agreed list of terms and requires use of those terms in price lists.	Accepted	As above

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No	Restrictions on Competition Remaining	Competition Policy Justification
17	Restriction on vertical integration of the death care market in Victoria that prevents funeral directors and others in the death care industry operating cemeteries and crematoria, be retained.	The restriction on vertical integration ensures a separation between funeral directors, who are often the first point of contact for consumers and cemeteries and crematoria. The restriction reduces the risk of a conflict of interest for the funeral director when advising consumers on options for burial.
18	Restrictions that are aimed at reducing public health risks (eg that graves and vaults must be water tight) be retained.	Standards for graves and vaults are designed principally for public health reasons and as a result address potential negative impacts on third parties of burial practices. Accordingly, there is a benefit to the public from standards regulation and in comparison to the costs of complying with the standards, a public interest.
19	Continuing fee regulation by the Secretary.	Fee regulation will be reformed to place greater emphasis on disclosure of terms, conditions and fees while retaining some residual control over excessive fees through the power to investigated and overturned excessive fees and the requirement for justification and approval for fee increased above changes in the CPI.
		Fee regulation is necessary due to the presence of cemeteries and crematoria on Crown Land and hence the Government's interest in the efficient use of that land. In addition, fee regulation serves to protect access by the community to burial sites.

Legisla	ation:	Radiation Protection Legislation (in Victo Health Act 1958).	ria it is Div 2AA of Pt 5 of the	Portfolio:		Health
Review	Reviewer: Australian Radiation Protection and Nuclear		ar Safety Agency ("ARPANSA")	Date review completed:		May 2001
Consu	Consultation: ARPANSA consulted with State and Territ regulating radiation safety and relevant in Victorian Radiation Advisory Committee).			Date response completed:		October 2001
No	Review Re	commendations	Response		Impler	nentation
1			Victoria has accepted all of the Final Report by way of a letter f Public Health to ARPANSA date However, the recommendations endorsed at a national level.	rom John Catford, Director, d 24 October 2001.	Impler by AH	mentation awaiting national endorsement MC
			Victoria's preferred option for Policy Review Implementation Implementation Plan and Natio Report be prepared by ARP/ consideration by AHMC.	Plan is that a summary nal Response to the Final		
			The existing restrictions were benefit.	found to be of net public		
2	and other practice ar	ns are to identify duplication and ies between radiation protection legislation related legislation, standards or codes of nd take action to minimise the duplication pancies consistent with national uniformity	As above.		As abo	ove.
3	provisions	ns are to include nationally consistent in radiation protection legislation to protect from the harmful effects of non-ionising	As above.		As abo	ove.
4		is are to retain the regulatory approach to diation protection objectives.	As above.		As abo	ove.

No	Review Recommendations	Response	Implementation
5	Jurisdictions are to consider using performance- based approaches where appropriate (that is, description of outcomes rather than the prescription of required action) based on risk management principles and all applicable quality and process standards. This is to be done in a nationally uniform manner within the framework of the National Directory for Radiation Protection.	As above.	As above.
6	Jurisdictions are to incorporate risk management principles in the National Directory for Radiation Protection.	As above.	As above.
7	Jurisdictions are to develop a uniform set of protocols on functions that can be outsourced to third-party service providers and establish national accreditation processes and guidelines for such providers. This could be done as part of the National Directory for Radiation Protection.	As above.	As above.
8	Jurisdictions are to legislate to review their radiation protection legislation at intervals of no more than 10 years.	As above.	As above.
9	Jurisdictions are to participate fully and unconditionally in the formulation and implementation of the National Directory for Radiation Protection and conduct a review of its effectiveness and efficiency within three years of its commencement.	As above.	As above.
10	The National Directory for Radiation Protection should take account of all existing standards, including those produced by ARPANSA, the National Health and Medical Research Council, the National Occupational Health & Safety Commission and Standards Australia.	As above.	As above.
11	Standards and codes of practice that will be adopted in the National Directory for Radiation Protection are to be, as far as practicable, consistent with relevant recommendations of international organisations and international standards.	As above.	As above.
12	The current systems of licensing and registration of operators, radiation equipment and radioactive substances are to be retained.	As above.	As above.

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No	Review Recommendations	Response	Implementation
13	Jurisdictions are to review the need to license dentists as part of the development of the National Directory for Radiation Protection.	As above.	As above.
14	Jurisdictions are to retain the prescriptive approach in their legislation.	As above.	As above.
15	Jurisdictions are to take into account the needs of rural, remote and Aboriginal and Torres Strait Islander communities when formulating radiation protection policies.	As above.	As above.
16	Jurisdictions are to remove any provision that restricts any licensee, holder of an exemption or registration from referring to that fact in any advertising or promotional material.	As above.	As above.
17	Jurisdictions are to incorporate an administrative protocol in the National Directory for Radiation Protection for the application of mutual recognition principles to the grant of licences and registrations to inter-State/Territory applicants.	As above.	As above.
18	Jurisdictions should recover the cost of their regulatory oversight from licensing and registration fees except for activities of the regulatory authorities that are of a public good nature.	As above.	As above.
19	Jurisdictions should agree on a nationally uniform system of classification for radiation incidents, accidents or emergencies and develop a cost- effective national system to collect and collate information and publish a national register for radiation incidents.	As above.	As above.

Legisl	lation:	Food Act 1984	Portfolio:	Health
Revie	eviewer: Australian New Zealand Food Authority ("ANZFA")		Date review completed:	2000
Const	ultation:	There was extensive consultation.	Date response completed:	2001
No	Review R	ecommendations - core provisions of the National Model Food Act	Response	Implementation
1.		consistent definitions of "food", "food business", "primary food production", bod and "unsuitable" food.	Accepted.	Implemented in the Food (Amendment) Act 2001(Vic).
2.	Nationally food produ	consistent provisions relating to the application of food legislation to primary uction.	Accepted.	As above.
3.	Nationally consistent provisions relating to the following offences: handling of food in an unsafe manner; sale of unsafe food; false description of food; handling and sale of unsafe food; handling and sale of unsuitable food; misleading conduct relating to sale of food; sale of food not complying with purchaser's demand; sale of unfit equipment or packaging or labelling material; compliance with food standards code; false descriptions of food and failure to comply with an emergency order.		Accepted.	As above.
4.	Nationally consistent provisions relating to the application of offence provisions outside a State or Territory's jurisdiction.		Accepted.	As above.
5.	Nationally consistent provisions relating to the following: defences relating to publication of advertisements; defences in respect of food for export; defences of due diligence; defences in respect of handling food and defences in respect of sale of unfit equipment or packaging or labelling material.		Accepted.	As above.
6.	Nationally consistent provision that defence of mistaken and reasonable belief as to the facts that constituted the offence is not available for specified offences.		Accepted.	As above.
7.		consistent provisions relating to the following aspects of emergency powers: the order; the nature of the order; special provisions relating to recall orders ensation.	Accepted.	As above.

Legis	lation:	Health Act 1958	Portfolio:	Health
Revie	Reviewer: In-house panel		Date review completed:	December 2000
Cons	ultation:	Though not required under Guidelines, extensive consultation took place. A discussion paper was released in November 1998 and there were public forums and public submissions received. Further targeted stakeholder consultation in relation to proposed legislative amendments also took place.	Date response completed:	February 2001
No	Review R	ecommendations	Response	Implementation
1	environme	Health Act be amended to provide that local councils may employ as an ental health officer, a person with prescribed qualifications, and that the v to the DHS be empowered to prescribe the qualifications of environmental icers.	Accepted	Amending legislation passed in 2001 reflected outcomes of the review.
2	That the repealed.	requirement for registration of pest control operators in the Health Act be	Accepted	As above
3		requirement that persons who apply pesticides in the course of the business of ntrol officer be licensed be retained.	Accepted	Not applicable.
4	That the Health Act be amended to remove commercial chemical control applicators licensed under the <i>Agricultural and Veterinary Chemicals (Control of Use) Act 1992</i> from the licensing requirements of the Health Act and regulations where they apply pesticides in the course of a business in areas where there is no substantial risk to public health.		Accepted	Amending legislation passed in 2001 reflected outcomes of the review.
5	That the c	controls on the use of prescribed pesticides in the Health Act be repealed.	Accepted	As above
6		requirement in the Health Act that licensees submit to regular medical ions be repealed.	Accepted	As above
7		Health Act continues to provide qualification or experience requirements for a oviding pre-test and post-test counselling.	Accepted	Not applicable.
8	That the H	Health Act continues to limit which laboratories can conduct HIV testing.	Accepted	Not applicable.
9		Health Act continues to require prescribed places to provide information about nce of HIV.	Accepted	Not applicable.
10	That the H	Health Act continues to require the registration of prescribed accommodation.	Accepted	Not applicable.
11	bring the (one pers	ulation 7 of the <i>Health (Infections Diseases) Regulations 1990</i> be amended to room size requirement in line with NSW and South Australian requirements on for every two square metres) and to amend the short stay accommodation from 14 to 31 days or less.	Accepted	The new provisions are in the Health (Infectious Diseases) Regulations 2001
12	to bring	ulation 15 of the <i>Health (Infectious Diseases) Regulations 1990</i> be amended the toilet, bath and shower facilities requirement in line with the BCA ent of one per 10 persons.	Accepted	As above

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No	Review Recommendations	Response	Implementation
13	That Sections 230, 231, 238, 242, 245, 246, 270A, 271 and 274 of the Health Act (dealing with drugs, substances and articles) be repealed.	Accepted	Amending legislation passed in 2001 reflected outcomes of the review.
14	That Sections 305 and 309 of the Health Act (dealing with meat supervision) be repealed.	Accepted	As above
15	That the Health Act continue to require registration of premises from which the activities of hairdressing, beauty therapy and skin penetration procedures are conducted.	Accepted	Not applicable.

Legisl	lation:	Health Services Act 1988		Portfolio:	Health
Reviewer:		External consultants		Date review completed:	March 2000
Const	ultation:	Targeted consultations prior to release of submissions received, final report released.	public discussion paper, 75	Date response released:	July 2000
No	Review Re	ecommendations	Response		Implementation
1	Services A DHS show adequacy considerin registratio Department	83(1)(b) and 71(1)(a)(iii) of the Health Act should be repealed. The Secretary of the uld no longer be able to take into account of health services in an area when g applications for approval in principle or n of new private hospital developments. The nt should remove the bed cap by withdrawing ng Guidelines for the Development of Acute teds.	recommendation to remove the replace the current guidelines of applications for registration of procedure developments under effect on 22 July 2000. It	with a new guide for assessing both private hospital and day r the Act. The new guide took will introduce new criteria for ces (as required under the Act) ent to source beds from the that the statutory provisions we the potential to be a useful refore not proposed to amend ove them at this time. Instead, the impact of the new criteria e they have operated for a	The private hospital bed cap has been removed administratively. This occurred on 22 July 2000 when new criteria for assessing applications for private hospital developments (which do not involve a cap on bed numbers) were introduced. No change to legislation was necessary to achieve this outcome. Government will evaluate the operation of the new criteria before considering whether furthe legislative change is necessary. There are no plans to reintroduce a bed cap and this would be extremely difficult in practice.
2	The nece bed cap, p	ap should not apply to day procedure centres. ssary steps should be taken to remove the bending the repeal of sections 71(1)(a)(iii) and f the Health Services Act.	The bed cap was not reimpos This recommendation was add and beds to population ratio adequacy under the Act that a beds and day procedure beds. 22 July 2000. Many stakeholders consider about adequacy of services ha planning mechanism. It is the the Health Services Act to reme the Government will evaluate for assessing adequacy onc sufficient period to enable effectiveness.	that the statutory provisions we the potential to be a useful refore not proposed to amend ove them at this time. Instead, the impact of the new criteria e they have operated for a	On 22 July 2000, new criteria for assessing applications for both private hospital and day procedure centre developments (which do not involve a cap on bed numbers) were introduced. Government will evaluate the operation of the new criteria before considering whether further legislative change is necessary. There are no plans to re-introduce a bed cap and this would be extremely difficult in practice.

No	Review Recommendations	Response	Implementation
3	The Commonwealth and the States should collaborate to develop by 1 July 2001 a set of indicators of organisation and management of care including risk-adjusted clinical performance indicators that are comprehensive, consumer focused and current. Hospitals and day procedure centres should have one year to validate the indicators and review their performance. From 1 July 2002, the Department should publish annually comparative performance information on the indicators for public and private hospitals and day procedure centres. In the absence of an agreed national set of indicators, Victoria should develop and publish its own set.	Accepted in principle subject to the development of meaningful indicators. The application of performance indicators to private hospitals and day procedure centres will be considered as part of the review of the <i>Health Services</i> (<i>Private Hospitals and Day Procedure Centres</i>) Regulations 1991.	Government is currently developing and piloting performance indicators, focussing initially on the public sector.
4	Legislation should be enacted to enable consumers of health services to have an enforceable right of access to their health records held by health providers, whether the provider is a private or public sector agency or individual health practitioner (medical or otherwise). The scope of the legislation should be similar to the <i>Health Records (Privacy and Access) Act 1997.</i> Appeals should be made to Victorian Civil and Administrative Tribunal (VCAT) against a refusal to provide access.	Accepted. Legislation was passed in 2001 that gives patients the right of access to their health information held by public and private sector organisations and individual practitioners. The legislation establishes privacy standards for health information.	The Health Records Act 2001 was passed in Spring 2001. When it takes effect on 1 July 2002, it will give consumers of health services in both public and private sectors a legally enforceable right of access to their health records. This should assist consumers to exercise greater choice among health practitioners.
5	The Secretary of the DHS should not be able to take into account the adequacy of services in an area when considering applications for approval in principle and registration of supported residential services. Sections 71(a)(iii), $71(1)(c)$ (iii) and $s.83(1)(b)$ of the Health Services Act should therefore not apply to supported residential services.	Accepted	There have never been any 'bed cap' style controls on the distribution of private sector supported residential services, and there are no plans to introduce any.

The private hospital bed cap has been removed. The CPAs do not require Governments to outsource health care functions that have traditionally been performed by public bodies or adopt any particular organisational form as the preferred vehicle for health service delivery. Accordingly it is considered that there are no significant restrictions on competition remaining that are imposed by or under the Health Services Act.

		Department of Infrastructu	re	
Legis	lation:	Marine Act 1988	Portfolio:	Ports
Revie	ewer:	Independent Panel	Date review completed:	December 1998
Cons	ultation:	Information Paper, Discussion Paper, submissions received and further targeted consultation prior to final report.	Date response released:	December 1998
No	Review Re	ecommendations	Response	Implementation
1		ndards and determinations issued by the Marine Board under the Act should ent with NCP principles.	Accepted	All determinations, rules, and standards reviewed and amended.
2		e arrangements and licensing standard for harbour masters in commercial Ild be reviewed.	Accepted	Licensing standard reviewed and amended.
				Preparation of a new Marine Act has been deferred pending the outcomes of a review of port reform and the Port Services Act conducted by Professor Bill Russell. The independent review is now complete. and is being considered by the Government. Work will commence in mid-2002 on the preparation of revised marine legislation that incorporates the relevant findings of the port reform review.
3	Allocate responsibility for safe management of local ports to local authorities, and eliminate Marine Board power to appoint and licence harbour masters in local ports.		Accepted	Preparation of a new Marine Act has been deferred pending the outcomes of a review of port reform and the Port Services Act conducted by Professor Bill Russell. The independent review is now complete and is being considered by the Government. Work will commence in mid-2002 on the preparation of revised marine legislation that incorporates the relevant findings of the port reform review.
4	Retain both licensing and compulsory usage of pilots, but review licensing standard for compliance with NCP principles.		Accepted	Licensing standard reviewed and amended.

No	Review Recommendations		Response	Implementation
5	Monopoly agreement for the provision of pilotage services should be allowed to expire – but amendments to legislation required to ensure competition will not negatively affect safety standards.		Accepted	Monopoly agreement has not been renewed. Marine Act amended in 1999 to ensure that safety is not compromised by open competition.
6	6 The Act should enable survey services to be undertaken by the private sector, subject to resolution of safety issues.		Accepted	Preparation of a new Marine Act has been deferred pending the outcomes of a review of port reform and the Port Services Act conducted by Professor Bill Russell. The independent review is now complete. and is being considered by the Government. Work will commence in mid-2002 on the preparation of revised marine legislation that incorporates the relevant findings of the port reform review.
7	Subject to reform at a national level, the Marine Board should continue to determine crewing levels for commercial vehicles.		Accepted	Referred to National Marine Safety Committee.
8	Retain vessel registration.		Accepted	No action required.
No	Restrictions on Competition Remaining Competition Policy Justification			
1	Retain vessel registration. Benefits outweigh limited costs. Fee cont		tributes to safety and pro	ovision of facilities.

		Department of Jus	tice	
Legis	lation:	Auction Sales Act 1958	Portfolio:	Consumer Affairs
Revie	wer:	Victoria University of Technology, Public Sector Research Unit	Date review completed:	November 1999
Cons	ultation:	Submissions invited on public issues paper; direct discussions with key stakeholders.	Date response released:	February 2001
No	Review Re	commendations	Response	Implementation
1	auctioneer	s of goods other than cattle should no longer be required to hold an 's licence. Nor should licensing be replaced with a system of registration, or the like.	Accepted.	The Auction Sales (Repeal) Act 2001 will commence by 1 January 2003.
2	section 4 c In these ci objects of	sing of auctioneers is discontinued the exemption of licensed auctioneers in of the Second-Hand Dealers and Pawnbrokers Act 1989 will be inapplicable. ircumstances consideration should be given to whether, consistent with the that Act, a substitute provision should be introduced exempting auctioneers or when acting as agents for persons who wish to sell second-hand goods.	Accepted. The auctioneer exemption is being considered as part of broader review of Second-Hand Dealers and Pawnbrokers Act.	Consequential amendments were made in the Repeal Act, preserving the effect of the exemption.
3	If the licensing of auctioneers is discontinued the exemptions in sections 42A(3) and 54(7) of the <i>Motor Car Traders Act 1986</i> will be inapplicable. In these circumstances consideration should be given to whether consistent with the objects of the <i>Motor Ca Traders Act 1986</i> substitute provisions should be introduced covering sales be auctioneers generally. Consideration should also be given to the relevance, if any, o any changes to the <i>Auction Sales Act 1958</i> to the provisions of the <i>Motor Car Traders Act 1986</i> relating to public auctions.		Accepted. The "licensed auctioneer" references in sections 42A(3) and 54(7) and other auction-related provisions will be addressed in developing other miscellaneous amendments to the Motor Car Traders Act.	Consequential amendments were made in the Repeal Act, preserving the effect of the exemption.
4	The Review Panel recommends that if the licensing provisions of the Auction Sales Ac 1958 are retained, the provisions preventing non-residents of Victoria from obtaining auctioneer's licences should be repealed.		Not applicable as recommendation 1 is accepted.	Not applicable as Act repealed.
5	The Review Panel recommends that if the licensing provisions of the Auction Sales Ac 1958 are retained, the provisions in section 33 preventing holders of liquor licences from obtaining auctioneer's licences should be repealed.		Not applicable as recommendation 1 is accepted.	Not applicable.
6	The Act sh	ould not be amended to cover Internet auctions.	Accepted.	Not applicable.
7	Reference	in the Act to farm produce should be repealed.	Accepted.	Not applicable.
8	Provisions of the Act relating to the playing of music, disorderliness of persons a auctions and the venues at which auctions are conducted should be repealed.		Accepted.	Not applicable.
9	The provisions in the Act that require the recording of transactions at cattle auctions are justified and should be preserved. However, consideration should be given to whether the provisions should be in the Act or incorporated in other legislation specifically relating to cattle, for instance, section 94A of the <i>Livestock Disease Control Act 1994</i> .		Accepted. The requirement for recording transactions at livestock auctions will be incorporated into the Livestock Disease Control Act.	The Livestock Disease Control (Amendment) Regulations 2001 take effect from 1 January 2002.

No	Review Recommendations	Response	Implementation
10	The licensing provisions of the Act should be replaced by provisions requiring auctioneers of cattle to be registered. There should be provision for cancellation of registration for appropriate breaches of the law, including failure to comply with any record keeping requirements. Consideration should be given to whether the provisions should be in the Act or in other legislation specifically relating to cattle. In particular, consideration should be given to extending the provisions of the <i>Livestock Disease Control Act 1994</i> to incorporate such a registration scheme for auctioneers of cattle.	Rejected. The Government does not consider that the registration of livestock auctioneers is necessary considering that other sellers of livestock are not required to be registered.	A government-industry working party will examine the best approach to livestock auctioneering issues.
11	Registration of auctioneers of cattle should be automatic upon payment of a registration fee and should be ongoing.	Not applicable as recom- mendation 10 is rejected.	As above.
12	Registration provisions for auctioneers of cattle should be administered by the Business Licensing Authority.	Not applicable as recom- mendation 10 is rejected.	As above.
13	The registration provisions recommended in relation to auction sales of cattle should apply to persons conducting the auction sales described in section 3(2) of the <i>Auction Sales Act 1958</i> .	Not applicable as recom- mendation 10 is rejected.	As above.
14	The definition of "cattle" in the Act or alternative legislation dealing with registration should be replaced by a broad definition along the lines of those in the <i>Livestock Disease Control Act 1994 or the Stock (Seller Liability and Declarations) Act 1993.</i>	Rejected. Livestock which is considered to pose a potential health or disease risk will be prescribed in the <i>Livestock</i> <i>Disease Control Regulations</i> 1995.	The Livestock Disease Control (Amendment) Regulations 2001 prescribe specific animal species for which records are to be kept. The government-industry working party will examine the best approach to other livestock auctioneering issues.
15	The provisions in the Act relating to collusion should be repealed.	Accepted	Act repealed.
16	The requirement in the <i>Auction Sales Act 1958</i> for auctioneers to establish the bona fides of vendors at cattle auctions should be preserved in the Act or in alternative legislation requiring registration of the details of cattle sales at auction. However, the provisions should be amended to enable proof of identity by means of the production of driver licences or the equivalent.	Accepted	Provision preserved through <i>Livestock</i> <i>Disease Control (Amendment) Act</i> 2001.
17	Sections 40 and 41 of the Act should be repealed.	Accepted	Act repealed.
	(Section 40 states that an auctioneer who complies with the provisions of the Act and does not exhibit any neglect or carelessness is exempt from the provisions of any Act enabling a Magistrates' Court to enforce repayment by a vendor of the purchase money for stolen cattle or sheep skins. Section 41 states that an auctioneer is not liable to the true owner of cattle or sheep skins sold by him if he complied with the provisions of the Act and acted in good faith and believed the vendor was the true owner.)		
18	There should be transitional provisions protecting the rights of current licence holders for the duration of their licences.	Not applicable as recom- mendation 10 is rejected.	Not applicable.
19	There should be transitional arrangements requiring auctioneers to retain the records made under the <i>Auction Sales Act 1958</i> .	Accepted.	Transitional provisions were made in the Repeal Act.

Volume Two: Part E: Legislation Review: Table 2: Details of Reviews Completed/Response Announced

No	Restrictions on Competition Remaining	Competition Policy Justification
20	Nil: the Act has been repealed with effect no later than 1 January 2003.	

		Department of Natural Resources and	Environment	
Legis	lation:	Agricultural Industry Development Act 1990	Portfolio:	Agriculture
Revie	ewer:	Consultant (KPMG)	Date review completed:	4 January 1999
Cons	ultation:	Release of an issues paper and call for submissions, targeted interviews	Date response released:	September, 2000
No	Review R	ecommendations	Response	Implementation
1		ay Valley (Victoria) Wine Grape Industry Marketing Order 1994 not be renewed pires on 23 November 1998.	Accepted	Order has expired and will not be remade.
2		ray Valley (New South Wales) Wine Grape Processing Industry Marketing 95 not be renewed after it expires on 30 November 1998.	Not Applicable to Victoria	Not applicable.
3	 Valley (New South Wales) Wine Grape Processing Industry Marketing Order 1995: Remove the function prescribed in sub-clauses 8(a) regarding closer relationship between industry participants and 8(c) regarding provision of resources to the Murra Valley Wine Grape Growers Council; Retain the market information function prescribed in sub-clauses 8(b) and (d) in th short term while considering whether these could be undertaken by industriorganisations; and, Review the activities of the Grape and Wine Research and Development Corporation to determine whether it could undertake or fund the research and development currently undertaken by the Murray Valley Wine Grape Industri Development Council. 		Accepted	 Functions 8(a) and 8(c) were not included when the order was remade in 1999. Sub-clauses 8(b) and (d) were included in the 1999 order but industry has been given notice of further review prior to polling on the continuation of the order. Discussion between The Murray Valley Wine Grape Industry Development Council (IDC) and the Grape and Wine Research and Development Council have developed a clear understanding of the roles of each party. Function was removed when new Orders were made in June and July 2000.
5	Purchasir Remove sub-claus	from the Emu Industry Development Order 1996 the discretionary function in se 11(b) of providing resources to the Emu Producers Association of Victoria.	Accepted	The order has expired. The function will not be permitted if a new order is made.
6	Review th and Emu developm research activities.	he effectiveness of the Northern Victoria Fresh Tomato, Victorian Strawberry a Industry Development Councils in undertaking or funding research and hent and promotion. Examine whether other statutory-based agricultural and development and promotion bodies could undertake or fund these Seek an explanation from each of these Industry Development Committees for of unexpended funds and examine the appropriateness of the investment of	Accepted	Reviews completed and new Tomato (1999) and Strawberry (2000) orders involve increased accountability measures and revised functions. The Emu Industry Development Committee Order has lapsed.

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No	Review Recommendations		Response	Implementation
7	Remove from the Agricultural Industry Development Act provisions relating to price recommendation and payment terms and conditions functions of Negotiating Committees. These provisions are Section 1(a)(iii), (iv) and (v); 1(b); 15(1)(d), (e) and (f); 15(2); 15(3); 15(4); 17(c); 23(5); 24(4); 35(2); 37(1) and 43.		Accepted	Repealed in the Agricultural Industry Development (Amendment) Act 2000.
8	Remove from the Agricultural Industry Development Act the power for an Industry Development Committee to act as a purchasing agent (Section 16(1)(a)).		Accepted	As above
9	Consider amending the Act to provide that all Orders made must require reasons for any retention of funds raised from charges to be published in the Industry Development Council financial statements in annual reports; particularly in view of the fact that Orders are limited in time to four years.		Accepted	Section 39 amended, to reflect the recommendation, in the <i>Agricultural Industry Development (Amendment) Act 2000.</i>
No	Restrictions on Competition Remaining	Competition Policy Justification		
	None			

Legisl	lation:	Agricultural & Veterinary Chemicals (Control of Use) Act 1992; Agriculture & Veterinary Chemicals (Victoria) Act 1994	Portfolio:	Agriculture
Reviewer:		Consultant (Price Waterhouse Coopers)	Date review completed:	January 1999
Const	ultation:	Release of issues paper and call for submissions, targeted interviews	Date response released:	January 2000
No	Review Recommendations		Response	Implementation
1	Retention of a single provider of registration decisions in Australia.		Accepted	•
2	That the AgVet Code be altered to specifically provide for the identification of low ris chemicals, hence enabling potentially faster registration. This would enable unnecessary registration cost burdens on the manufacturers of these chemicals to b removed.		Accepted in part, subject to further consideration by Low Regulatory Activity Task Force.	An inter-jurisdictional Low Regulatory Activity Task Force has been established by SCARM to examine how best to regulate low risk chemicals. Draft legislation has been prepared and is under consideration by all States and Territories; to be finalised in March 2002.
3	That sections 4 & 5 of the AgVet Code be amended to provide guiding principles for the inclusion or exclusion of chemicals by regulation. These principles should emphasise the relevant risks that the Scheme was developed to manage.		Accepted in part	As above.
4	That the National Regis tration Authority for Agricultural and Veterinary Chemicals (NRA establish service agreements with its current suppliers and purchase assessmen services on a fee for service basis.		Accepted	Not applicable to Victoria. Will follow Commonwealth admin- istrative procedure.
5	That the NRA both accepts alternative suppliers of assessment services and actively alert likely providers of this fact.		Accepted in principle, subject to consideration by Working Group.	Commonwealth Working Group has examined issues associated with the provision of assessment services by alternative providers in accordance with the Competition Principles Agreement. The working group is finalising its report.
6	That Section 14(3)(f) of the AgVet Code be amended to specify that efficacy revier extends only to ensuring that the chemical product meets the claimed level of efficacy on the label.		Rejected	-
7	That the levy be changed to a simple flat rate levy with no exemptions or caps. The annual renewal fee should be abolished and a nominal minimum levy liability (per registered product) set instead.		Accepted in principle, subject to consideration by Working Group.	Commonwealth Working Group will consider the appropriateness of current levies and renewal fees charged by the NRA.
8	That application and other registration service fees be cost reflective.		Accepted	To follow Commonwealth administrative procedure.

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No	Review Recommendations	Response	Implementation
9	That the licensing of veterinary chemical manufacturers be retained. However, Good Manufacturing Practice should be optional for manufacturers of low risk veterinary chemicals, in line with the introduction of a low risk category of registration.	Accepted in part. Licensing of veterinary chemical manufacturers is supported.	-
10	That the AgVet Code be amended to remove the present requirement for licensing of agricultural chemical manufacturers until the case for such an extension is made.	Rejected, subject to further consideration.	Provision retained in its exempted state until the Commonwealth completes a review of the need for the provision. Any activation would be conditional on satisfaction of requirements of a thorough Regulatory Impact Assessment.
11	That the compensation process provisions of the AgVet Code be modified to adopt the procedures and principles for determining third party access pricing under the various Codes in operation under Part IIIA of the <i>Trade Practices Act</i> .	Rejected, alternative arrange- ments in hand. Third party access to data is a complex matter associated with proprietary rights, which belong to the original provider of the data. Issues associated with access to data and in particular the aspect of third party pricing, are currently being addressed under the commonwealth review of data protection legislation with respect of the operation of the National Registration Authority.	Adequately covered as part of the current Commonwealth review of data protection that will be presented to SCARM/ARMCANZ for consideration.
12	That ARMCANZ establish a control of use task force to develop a nationally consistent approach to off-label use and other control of use issues.	Accepted	It has been agreed that nationally consistent outcomes in chemical risk management are essential and that currently no areas have been identified in which there is a deficiency in desired outcomes. The taskforce has agreed that more data is required nationally to substantiate risk management performance in agricultural and veterinary chemicals across the country. This approach has been endorsed be SCARM (now Primary Industry Standing Committee PISC).
13	That the veterinary surgeon exemption in the AgVet code be retained.	Accepted	No amendments necessary.

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No	Review Recommendations	Response	Implementation
14	That Tasmania's control of use legislation be amended to limit the exemption afforded to pharmaceutical chemists to those circumstances where they are acting under the instructions of a veterinary surgeon.	Not applicable	-
15	That Victoria and Queensland's control of use legislation be amended to remove the exemption afforded to veterinary surgeons in respect of agricultural chemicals.	Accepted	Change made in Agricultural and Veterinary Chemicals (Control of Use) (Further Amendment) Act 2001.
16	That the ARMCANZ control of use taskforce addresses the veterinary exemption.	Accepted	Complete.
17	That an appropriate business licensing system for AgVet chemical spraying businesses (ground or aerial) would entail no more than the relevant state AgVet authority issuing a licence; subject to:	Accepted	Change made in Agricultural and Veterinary Chemicals (Control of Use) (Further Amendment) Act 2001. In
	maintenance of detailed records of chemical use		addition, Victoria has retained its requirement for insurance for aerial
	using only appropriately licensed persons to perform application activities; and		applicators.
	• the provision of infrastructure to enable persons to operate at the appropriate competency level.		
18	That an appropriate occupational licensing system for persons undertaking AgVet chemical spraying (ground or aerial) for fee or reward would entail no more than the relevant State AgVet authority issuing a licence, subject to:	Accepted	As above.
	• holding accreditation of appropriate competencies (including scope for provisional accreditation of new employees)		
	operating at that competency level; and		
	• working only for a licensed business (as above).		
19	That the States and Territories examine the scope to co-ordinate their business and occupational licensing requirements, specifically the scope to standardise accreditations and the scope to recognise interstate licences.	Accepted	Victoria has put administrative arrangements in place to recognise interstate licences (as far as possible under current legislative arrangements in other States and Territories).
			Victoria is chairing a national working party to harmonise licensing arrangements for aerial applicators.
20	That the exemption from business and occupational licences (but not from generic controls) be retained for persons spraying AgVet chemicals on their own land (this exemption is mainly aimed at primary producers).	Accepted	No change.

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No	Restrictions on Competition Remaining	Competition Policy Justification
1	The extent to which chemical efficacy rates may be determined by the NRA rather than allowing products that are correctly labelled but have relatively low efficacy to be sold.	A chemical with adequate efficacy (i.e. As determined by NRA) has the effect of minimising the quantity of chemical required to be used in a particular situation and thus minimises worker exposure to that chemical. In contrast, a chemical with inadequate efficacy (i.e. As could be determined by the registrant) could lead to excessive use of that chemical, relative to the use pattern of a chemical with adequate efficacy, to achieve an equivalent control over pests and diseases. In brief, inadequate efficacy of a chemical is likely to equate to an increased occupational health and safety risk to workers.
		The use of agricultural and veterinary chemicals with inadequate efficacy may also give rise to unnecessary risk to the environment. The use of inadequate efficacy products is likely to entice more frequent application and higher rates of application of a chemical in order to achieve effective control of pests and diseases.
2	Compulsory Good Manufacturing Practice (GMP) for manufacturers of low risk veterinary chemicals.	In considering the notion of different "risk" categories, especially "low risk" categories, attracting different licensing standards, it is important to note that substandard products, regardless of their prima facie risk status, may result in damage to people, crops or animals. GMP is designed to address risks associated with the chemical manufacturing process as distinct from the risks associated with the use of a chemical and addresses matters such as contamination of chemicals during manufacture.

Legislation: Barley Marketing Act 1993		Barley Marketing Act 1993		Portfolio:	Agriculture
Reviewer:		Consultant (Centre for Internat	onal Economics)	Date review completed:	November 1997
Consultation:		Release of issues paper and ca	Il for submissions, targeted interviews	Date response released:	Completed in November 1998
No	Review Recommendations		Response	Implementation	
1	That the domestic market for feed barley in South Australia and Victoria be formally deregulated. This can be achieved by abolishing the current permit system and exempting, in a regulation, feed barley destined for the domestic trade.		Accepted.	De-regulated by the <i>Barley Marketing</i> (<i>Amendment</i>) <i>Act 1999</i> . Deregulation took effect on 1 July 2001.	
2	That the domestic market for malting barley in Victoria and South Australia be deregulated. This can be achieved by removing the current requirements for maltsters and processors to have deeds of arrangements with the ABB and the need for licences for purchases of malting barley other than from the ABB. As for feed barley, malting barley for domestic sale can be exempted in a regulation from the current provisions to compulsorily deliver barley to the ABB.		Accepted.	De-regulated by the Barley Marketing (Amendment) Act 1999.	
3	That the ABB retains its single desk for export barley sales for the shortest practicable transition period.		Accepted	Single desk export arrangements ceased to exist on 30 June 2001. Amendments introduced as part of the Barley Marketing (Amendment) Act 1999.	
4	That the oats market in South Australia be deregulated by removing oats from a new barley-marketing act in South Australia.		Not applicable to Victoria	Not applicable	
No	Restriction	ns on Competition Remaining	Competition Policy Justification	I	
	None				

Legisl	Legislation: Broiler Chicken Industry Act 1978			Portfolio:	Agriculture
Reviewer:		Consultant (KPMG)		Date review completed:	November 1999
Consultation:		Issues paper and call for submissi	ons, targeted interviews.	Date response released:	December 2001
No	Review Re	commendations		Response	Implementation
1	• cru thu thu • im	e determination of a standard growi e stated objectives;	bugh the use of a prescribed contract and ng fee, that are not necessary to achieve re likely to exceed the benefits; and	Agreed, in principle.	The Government intends to retain the legislation to facilitate a transition to new industry arrangements.
2	(ACCC) be		ompetition and Consumer Commission o collectively negotiate with processors <i>Practices Act.</i>	Agreed.	An ACCC authorisation came into effect on 24 July 2001, which allows for collective negotiations within a Code of Conduct.
No	Restriction	s on Competition Remaining	Competition Policy Justification		
1	through tv prescribed	through two mechanisms, the use of a authorised by the ACCC. This represent		nts an improvement in industry co ssors allow a level of security of prie	al processors under the Code of Conduct mpetition. Authorised collective contract ce and supply, and also provide incentives s a safety net for the industry.
2	members	ter for Agriculture appoints 11 of the Victorian Broiler Chicken egotiation Committee (VBCINC).			tion to the Trade Practices Act, of further overnment with transition to new industry

Legis	lation:	Domestic (Feral & Nuisance) Animals Act 1994	Portfolio:	Agriculture
Reviewer: Consultation:		Consultant (KPMG)	Date review completed:	November 1998
		Release of an issues paper and call for submissions, public meetings and targeted interviews.	Date response released:	Legislation amended Spring 2000.
No	Review Re	ecommendations	Response	Implementation
1	Retain the registration and Code of Practice requirements for the supply of domestic animals.		Accepted	Not applicable.
2		e prohibition on the supply of domestic animals from places other ises but consider alternative instruments for achieving the legislative a.	Accepted in part	Consideration of other provisions will occur on an as needs basis, as there are already other instruments in place to control the sale of animals.
3		e definition of Domestic Animal Business so that the exemption only those registered breeders with no more than $2-3$ animals.	Under consideration	See 'Response' column at left.
4	Remove references to specific associations in the Act so that the exemptions and concessions can apply to members of all recognised dog and cat associations. Applicable organisations should be more accountable for the performance of their members in adhering to the Codes. They should be required to report on the operation of their Codes to the Bureau of Animal Welfare (BAW) annually.		Accepted	Amendments to the Act in 2000 removed the reference to specific associations. The associations will have to show compliance with Codes of Practice to ensure applicable organisation status.
5	of domest	e Act and Code so as to deal on an even handed basis with suppliers ic animals, by amending the definition of Domestic Animal Business the term "run for profit".	Under consideration	The issue of "run for profit" will be referred to the Domestic Animal Management Implementation Committee.
6	be repeate they are ru Participan industry a	sion requiring regulation of obedience training establishments should ed. Establishments that carry out protection training, whether or not un for profit, should be subject to regulation and the Code of Practice. ts in the industry should nevertheless be encouraged to join an ssociation to help promote best practice. Codes of Practice should egular review and amendment where necessary.	Accepted in part	All Codes of Practice are subject to regular review.
7	until the in effective	by b	Accepted	All Codes of Practice are subject to regular review
8	consisteno performan associatio	instruments should be pursued to improve compliance and the cy of enforcement between Local Councils. Councils should report on nce to the BAW. An approach involving greater participation of the ons within a system of co-regulation, together with increased and information and better resourcing should be pursued.	Accepted	Government is working closely with Councils to ensure that enforcement levels are adequate and are consistent across municipalities.

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No	Review Recommendations		Response	Implementation
9	Consideration be given to imposing furth compulsory desexing and/or compulsory micro			
10			Accepted	Amendments to the Act in 2000 removed the exemption for all DAB's except pounds & shelters. Councils must apply to the Minister for registration of a DAB.
11	Local Councils should be encouraged to ensu of their regulatory and commercial functions businesses.			
No	Restrictions on Competition Remaining	Competition Policy Justification		
2	Retain the registration and Code of Practice requirements for the supply of domestic animals. Retain the prohibition on the supply of	does not give rise to significant in Similarly, the standards impose Establishments raise the cost of However, the review found the restricting competition per se. The Review found that both the	ne relatively insignificant registration fee (\$100 restrictions on competition because they do n of doing business, and do potentially at least at the standards set the framework within registration and standard requirements provi animal welfare. The main problem with the	of Pet Shops and Breeding and Rearing , limit the number of firms in the market. which competition occurs, rather than de net public benefits.
	domestic animals from places other than premises.	impulse buying and the animal housing facilities for the animals particular animal. There is no purchaser to locate the supplier The benefits of the restriction, ir	welfare concerns that arise with this practice s at the markets and the lack of provision of guarantee provided on the health of the anin at a later date for any form of compensation. In terms of increased levels of animal welfare iance costs for businesses and the administr	e. Also of concern is the adequacy of the f literature on care and husbandry of the mal and often there is no possibility for a , are likely to be significant. The costs of
3	Provisions regulating obedience training establishments.	The recommendation to repeal the requirements for obedience training establishments was substantially based on the high level of non-compliance by obedience dog trainers resulting in failure to meet the objectives of the legislation. Arguably this is a question of appropriate enforcement as where compliance occurs, the animal safety and responsible ownership objectives of the Act are met.		
4	Establishments that carry out protection training are subject to regulation.	The benefits of regulation in relation to protection training are likely to be greater, due to the reduction in risk to public safety, than the costs.		
5	Regulation of boarding kennels and catteries.	The review determined that, on outweighs the costs.	balance, the benefits of compliance with min	imum standards by kennels and catteries

Legisla	ation:	Environment Protection Act 1970; Litter Act 1987	Portfolio:	Environment & Conservation
Reviewer: Consultant (The Allen Consulting Group) Consultation: Release of issues paper and call for submissions and targeted interview or meetings		Consultant (The Allen Consulting Group)	Date review completed:	August 2000
		Date response released:	Legislation introduced to Parliament Spring 2000.	
No	Review Recommendations		Response	Implementation
1	community principles	tives of the Act should be clearly stated to provide clarity to industry, the y, and the EPA. The objectives should be developed with reference to the listed in the <i>Intergovernmental Agreement on the Environment</i> , the principles ition policy and the objectives used in similar Acts in other jurisdictions.	Accepted.	Completed. The Government has passed legislation to amend the <i>Environment Protection Act</i> to incorporate clear objectives.
2	The EPA, as the authority with expertise and experience in environment management, is the body that is best placed to create SEPPs, IWMPs and regulations. To the extent possible, policy and regulation creation should be undertaken in a transparent manner that maximises industry and public input.		Accepted.	Completed. In developing SEPPs, IWMPs and regulations, EPA continues to maximise opportunities for industry and public input.
3	That pollution sources, whether from point or diffuse sources, should be treated equitably. Furthermore, point source polluters, through existing fees and levies, should not be required to subsidise regulation and monitoring of diffuse source pollution. Possible fees or levies on diffuse source polluters should be considered where practicable.		Accepted.	Completed. Recent statutory policies such as the SEPP (Air Quality Management) have an appropriate emphasis on diffuse point sources. The <i>Environment Protection (Fees)</i> <i>Regulations 2001</i> are designed to ensure that there is no cross subsidisation from point sources to diffuse sources because the 'Polluter Pays' principle is applied.
4	Act. The cas the dev	of economic instruments should be made clearly available to EPA under the development of an economic measure should be treated in the same manner velopment of a regulation—the objectives of the instrument should be clear; an atement should be prepared; and the measure should be periodically reviewed.	Accepted.	Completed. The Government has passed legislation to amend the <i>Environment Protection Act</i> to allow for the use of the full range of economic instruments. The amendment specifies that economic instruments need to be developed under statutory process requirements.
5		should continue to be scheduled according to function, and the degree of ental impact should continue to be addressed by regulatory tools.	Accepted	Current arrangements to continue.
6		requirement for Works Approval be retained as the competition restriction is ad by the benefits of certainty to industry and the community	Accepted	Current arrangements to continue.

No	Review Recommendations	Response	Implementation
7	The Works Approval fee structure should be revised to cap the fee as a proportion of works for small firms to no greater than 5 per cent of the value of the works. Further down the track, the fee for works approvals should be calculated based on a reflection of user pays principles that more closely matches the time and financial cost of EPA resources, rather than on the size of the works. Changes to fee calculation should be considered when the Fees Regulations are reviewed in the near future.	Partially accepted. The 5% suggestion was considered during the recent review of the <i>Environment Protection (Fees) Regulations.</i> Consultation and analysis revealed that this is not a significant issue for works approval applicants and the suggested change would have compromised the principles of simplicity and polluter pays which underlie the fees system.	Completed. Suggestions considered during review of <i>Environment</i> <i>Protection (Fees) Regulations</i> . Options for establishing the user pays basis for works approval were considered and it was decided that the size of works provides the most practical way of matching EPA costs to a works approval.
8	While the four month rule for processing of works approval applications is appropriate for the most complex of processes, the EPA should consider a shorter allowable maximum processing period for Works Approval assessments of a less complex nature to minimise delays and avoid potential disadvantage to the applicant.	Rejected. The Government does not consider that the maximum period is unnecessarily long, particularly given the need for referral of applications to other relevant agencies.	Completed. Current arrangements to continue. EPA to continue to investigate ways of making the works approval process more efficient.
9	Variations to licensing that reduce compliance costs, such as greater use of co-regulatory approaches and amalgamation of licences should be explored and further applied, where appropriate, to introduce greater flexibility into licensing and minimise the regulatory burden on business.	Accepted.	Ongoing. EPA to further explore and, where appropriate, apply co-regulatory and other approaches (eg. industry covenants) which reward environmental innovation and leadership in industry and to reduce the regulatory burden on business.
10	The case for the introduction of a more explicit load-based licensing scheme should be considered when the Fees Regulations are reviewed. The present system already provides some incentives for pollution reduction, and there may be other less costly means of reducing pollution, such as through greater communication of the benefits of cleaner production to industry.	Accepted. These suggestions were considered during the recent review of the <i>Environment Protection (Fees)</i> <i>Regulations</i> .	Completed. Load-based licence regime retained and refined and new incentive mechanisms are incorporated into the revised <i>Environment Protection (Fees)</i> <i>Regulations.</i> New approaches in EPA's cleaner production programs, such as supporting supply chain arrangements, have been put in place.
11	The Accredited Licensee Scheme (ALS) should be made more attractive to firms of all sizes to encourage greater participation. EPA should consider options for communicating the benefits of ALS and should also examine whether there are benefits in developing an alternative or modified scheme for smaller firms.	Partially accepted. While the ALS is available to all licensees, it was always understood that it would be, at least initially, most attractive to larger firms.	Ongoing. EPA will continue to discuss the ALS with stakeholders, including smaller firms. EPA will also consider any new mechanisms to reward good environmental performance from smaller firms.

No	Review Recommendations	Response	Implementation
12	The Environment Protection Levy should be reviewed with the purpose of more clearly defining its objectives (and effectiveness in meeting those objectives), abolished, or incorporated into the licence fee.	Rejected. The Environment protection levy was reviewed and it was decided that the Act provides a clear definition of its objectives. This was confirmed during the review of the Environment Protection (Fees) Regulations.	Completed.
13	That the requirement for financial assurance be retained.	Accepted	Completed.
14	The EPA should consider combining the permit requirement for transport of waste with the licensing system to reduce administration costs. Greater use of electronic technology should also be considered to reduce administration and compliance costs. Increased levels of enforcement should also be considered to monitor compliance.	Accepted in part. Permits are used to control vehicles while licences relate to premises, and therefore there is no scope to combine the two authorisations.	Completed. Recent changes to regulations have facilitated the use of electronic technology. Increased enforcement of prescribed waste requirements is occurring.
15	Industry Waste Reduction Agreements (IWRAs) should be retained and continue to be developed where State or National agreements do not exist. Rigorous analysis of the economic and public benefit justifications for IWRAs should continue to be undertaken by both EPA and the industry.	Accepted.	Ongoing. IWRAs and similar voluntary mechanisms will be retained and further developed and used where appropriate.
16	The objectives of the landfill levy to reduce waste and provide funds for waste management and reduction processes should be made clearer in the Act. The economic justification for the metropolitan/rural difference in fees, if any, should be made clear. If no such justification can be made, the differential should be eliminated.	Partially accepted. The objectives of the landfill levy were clearly stated in the <i>Environment Protection</i> (<i>Resource Recovery</i>) Act 1992.	Ongoing. The suite of landfill levies under the Act is currently subject to review to see whether there is a need for reform including any justification for differential levies.
17	The Act should be amended to include provision for the appointment of auditors and set out general criteria for such an appointment consistent with competition policy principles. More specific criteria should continue to be published in the guidelines.	Accepted.	Completed. The Government has passed legislation to amend the Act to strengthen the statutory process for the appointment of Auditors.
18	The Act should be amended to include a requirement that auditors reveal any potential conflicts of interest in undertaking an audit required by the Act.	Accepted. The Act specifies that an Auditor must not conceal any relevant information or document from the Authority. Audit guidelines issued under the Act that do not currently require auditors to disclose conflicts of interest will be updated accordingly.	Partially completed. Review of all Audit Guidelines is presently underway.
19	The availability of third party enforcement is a policy decision for government rather than a competition issue. There does not appear to be significant evidence from the review that the current approach is not effective.	Accepted.	Ongoing. The Government will continue to explore opportunities to improve enforcement of environment protection legislation.

Report for the Third Tranche Assessment on Victoria's Implementation of the National Competition Policy

No	Review Recommendations		Response	Implementation
20	EPA should expand its role as the delegated authority to assist local councils to understand alternative systems to septic tanks.		Accepted.	Ongoing. EPA enhanced the information contained on its website regarding alternative waste water treatment facilities and has developed a number of Information Bulletins regarding these options. In conjunction with MAV EPA is also developing a model management plan to deal with septic tanks and their alternatives.
21	The suggestion to transfer the regulatory function that currently resides with the water authorities to the EPA would sit well with existing regulations for septic tanks and should be considered in the NCP Review of the Water Act. It is not perceived that the regulatory function would lead to any competition issues under the auspices of the EPA because the EPA is not in the business of installing or maintaining sewerage systems.		Accepted.	Provisions in the <i>Water Act 1989</i> that permit water authorities to require premises to connect sewerage systems constructed by those authorities are considered in the recently released NCP Review of Water Legislation.
22	The impact of new regulations on the overall regulatory burden should be assessed, where appropriate, under EPA's Protocol for the Development of Regulations and the Preparation of Regulatory Impact Statements.		Accepted.	Ongoing. The impact of new regulations on the overall regulatory burden will continue to be assessed, where appropriate, under EPA's Protocol for the Development of Regulations and the Preparation of Regulatory Impact Statements.
23	The Environment Protection Act should be amended to include the Litter Act to make the Litter Act a more forceful piece of legislation. The new provisions should be subject to a competition policy test and allow EPA to employ economic measures to limit litter in Victoria.		The Government is considering incorporating the Litter Act into the Environment Protection Act.	Currently subject to consideration by Government.
No	Restrictions on Competition Remaining	Competition Policy Justification		
1	The requirement for works approval restricts the undertaking of works subject to the conditions set by EPA.	The requirement for works approval is outweighed by the benefits of certainty to		principle. The competition restriction is
2	Licensing of premises where operations pose a potentially significant risk to the environment.	Licensing as a regulatory tool is a fundamental restriction on competition because it dictates who can operate a business, by restricting the activities of a business and prohibiting those firms that cannot meet the requirements of the licence from operating. There are no restrictions on who can obtain a licence other than meeting standards, which are designed to protect the environment. The licensing system is justified on public benefit grounds.		
3	The requirement for financial assurance imposes a cost on companies due to the cost of funds.	Although it is likely that companies would insure against liability of environmental hazard anyway, the risk that this may not occur, added to the potential delays and costs of litigation, are sufficient to justify the retention of financial assurance requirements.		
4	The requirement for a permit is a restriction on competition as it restricts who can transport waste.	There are no restrictions on who can obt environment from spills and leakages. Th		ndards, which are designed to protect the fit test under the precautionary principle.

No	Restrictions on Competition Remaining	Competition Policy Justification
5	Some provisions of the Act, such as those that prohibit placing advertising leaflets on motor vehicles, may also be seen to be placing competitive restrictions on smaller operators who cannot afford major electronic advertising campaigns.	

Legis	lation:	Fisheries Act 1995	Portfolio:	Energy & Resources
Revie	ewer:	Consultant (ACIL)	Date review completed:	July 1999
Consultation:		Release of Issues paper and call for submissions, public meetings and targeted interviews	Date response released:	December 2001
No	Review F	Recommendations	Response	Implementation
1	Retain cu	irrent conditions associated with access licences.	Accepted	Not applicable.
2	Review a	Iternative methods for non-transferable licenses such as licence buy-backs	Accepted	Fisheries which have non-transferable licences will eventually cease to exist as licence holders exit the fishery, or the fishery converts to a transferable licence under a Fisheries Management Plan.
3	Mechanisms such as auctions, tender or ballot should be considered for efficient allocation of new licences or increases in Total Allowable Catch (TAC).		Accepted	Guidelines will be developed for the allocation of new licences or increases in TAC above threshold limits by auction, tender or ballot.
4		nces could be granted for longer periods (up to 5 years) and that licences have c rights of renewal, subject to specific conditions.	Rejected.	
5		he effects of employee limits on fishers. These restrictions may be essential in trolled fisheries to control effort. Current definitions need clarification.	Accepted (Further investigation required for the abalone fishery)	Investigation of the Abalone Fishery found that it was necessary to retain diver limits due to the need to control effort. Regulations will be amended for other ITQ Fisheries.
6		cost recovery should be introduced in future to recover management costs, o formal policy development.	Accepted	Phased cost recovery programs to commence once a mechanism has been agreed. Expected to take $4 - 5$ years.
7	Broader i to govern	introduction of royalties or rent taxes should be considered in the future, subject iment policy.	Accepted	Will be introduced once full cost recovery has been achieved.
8		he ITQ management system for Abalone fisheries as no less restrictive re is feasible.	Accepted	Not applicable.
9		mum and maximum quota holding and restrictions on transfer of abalone quota e removed or reduced.	Accepted	The minimum quota holding will be reduced to one unit of quota. The maximum limit of a quota holding will be abolished in 2002.
10		e current management arrangements for scallop fisheries as no less restrictive ve is feasible.	Accepted	Not applicable.

No	Review Recommendations		Response	Implementation
11	Remove the regulation that enforces the requirement that there will be no shucking at sea.		Accepted in principle	An alternative management regime for shucking at sea cannot be implemented until jurisdictional issues relating to the Victorian, Tasmanian and Commonwealth fisheries are resolved. If Victoria continues to manage all or part of the fishery, implementation of an alternative management regime will be investigated.
12	Consider the introduction of an ITQ management regime for Rock Lobster Fisheries.		Accepted	Fisheries (Rock Lobster and Giant Crab) Regulations 2001 introduced in October 2001.
13	Remove the restriction of limiting pot numbers per boat if an ITQ management regime is introduced.		Accepted	As above.
14	Remove the restriction on minimum pot ho enforcement costs.	oldings but consider he implications of	Accepted	As above.
15	Retain the current input control mechanisms as An evaluation of alternative output control investigated for some species.		Accepted	Investigations will occur under management plans.
16	Remove the requirement for an access licence	holder to be a fit and proper person.	Accepted	Reference to "fit and proper" will be replaced with a more specific clause.
No	Restrictions on Competition Remaining	Competition Policy Justification		
1	Fisheries Access Licences specify conditions of the licence.	No less restrictive alternative is feasible to	o achieve government public-goo	od objectives.
2	Fisheries licences are issued for one year.	The current annual issuance of an access licence is an automatic renewal (subject to specific conditions). The fee and levy structures are more efficiently managed under an annual issuance regime.		
3	Abalone fisheries are subject to an ITQ management system.	No less restrictive alternative is feasible to achieve government public-good objectives.		
4	Current management arrangements for scallop fisheries restrict access.	No less restrictive alternative is feasible to	o achieve government public-goo	od objectives.

Legisl	lation:	Forests Act 1958	Portfolio:	Environment & Conservation
Reviewer: Consultation:		Consultant (KPMG)	Date review completed:	April 1998
		Call for public submissions, public meetings and targeted interviews.	Date response released:	May 1999
No	Review Recommendations		Response	Implementation
1	required	should be amended to include a specific objective, which sets out the balance between commercial exploitation and non-commercial uses of forests, such as n of flora and fauna.	A Government response was released in May 1999. A revised response is currently being developed to reflect the new Government's directions.	-
2	The Act should be amended to clarify Section 5 in respect of the activities included in the term "control and management" and regarding exclusive control of the forests by DNRE. The possibility of an alternative provider of commercial forest management services should be considered.		As above	-
3	The sustainable yield provision should be clarified to make clear that DNRE is not required to supply sawlogs up to the sustainable yield level regardless of demand. The sustainable yield level should be unambiguously a maximum level of supply only, not a minimum.		As above	-
4	rights to o	should specify broad criteria or guidelines for licences where these relate to commercially exploit forest produce. These should require: sparent criteria and process for issue, renewal and revocation;	As above	-
	• mark	ket-based allocation where practicable; and		
		lar reporting by the administering Department.		
5	activities	RE consider amending the provisions of the Act relating to commercial, such as hardwood resource allocation and pricing, to include a more betitive approach.	As above	-
6		omprehensive assessment of the effects of separating the commercial and y/policy functions of forest management be undertaken.	As above	Forestry Victoria was established in August 2000 as a departmental business unit with a clear commercial focus and separate and transparent financial and reporting arrangements.
7		current administered allocation and pricing policy in relation to sawlogs be to a more market based determination of log prices.	As above	The Timber Pricing Review to be completed in May 2002 will address this issue.

No	Review Recommendations		Response	Implementation
8	That DNRE reform its practices for issuing licer	nces and permits to incorporate:	As above	-
	clear explicit criteria for issue;			
	 transparent processes for issue, including review mechanisms where applications are refused or licences revoked; 			
	 charges to reflect competitively neutral cost of provision of the relevant forest product; and 			
	comprehensive reporting on the operation of licensing schemes.			
No	Restrictions on Competition Remaining Competition Policy Justification			
	None			

Legislation:		Meat Industry Act 1993	Portfolio:	Agriculture
Reviewer: Consultation:		Public Sector Research Unit, Victoria University of Technology	Date review completed:	March 2001
		Issues paper publicly released. Call for submissions. Targeted consultation of key stakeholders	Date response released:	April 2001
No	Review R	ecommendations	Response	Implementation
1	operators	ew Panel recommends that the Act should continue to require the licensing of of meat processing facilities. The Review Panel has identified the relevant as secs.14, 16-17, 19-22, 25-26 and 40.	Accepted.	No further action required.
2	products supermar	iew Panel recommends that shops that sell more manufactured meat or that contain some or no meat, than they do unmixed meat (such as kets) should continue to be excluded from the Act. The Review Panel has the relevant section as sec.3 (1).	Accepted.	No further action required.
3	the Food	ew Panel recommends that although supermarket meat sales are covered by <i>Act 1984</i> , supermarkets and independent butcher shops should both continue e common standards.	Accepted.	No further action required.
4	The Review Panel recommends the retention of sec.15 (1) of the Act that enables a person who wishes to sell food containing Victorian meat in a place outside Victoria to obtain a licence under this Act to satisfy the requirements of the law of that place.		Accepted.	No further action required.
5	require the	ew Panel recommends the retention of sec.25 and sec.27 of the Act that at where a meat processing facility is operated by a corporation or partnership, or partner must be nominated as the operator.	Accepted.	No further action required.
6	conveyan should be	ew Panel recommends that the provisions requiring vehicles used for the ice of any carcass or meat intended for human consumption to be licensed emaintained. The Panel has identified the relevant sections and regulations as and regs. 6, $47 - 49$, $51 - 52$, 55 and 57 .	Accepted.	No further action required.
7	The Review Panel recommends that the provisions of the Act relating to meat inspection and that require that persons who provide meat inspection ærvices must have appropriate qualifications as determined by the Authority should remain. The Panel has identified the relevant sections as secs.6-9 and 34(1)(b).		Accepted.	No further action required.
8	The Review Panel recommends that the Act be amended to permit persons or bodies who are not approved by the Authority to be approved meat inspection services to have a right of appeal to the Victorian Civil and Administrative Tribunal (VCAT).		Accepted.	Section 24 of the Act was amended in 2001 to allow right of appeal to VCAT.
9	attach cor sections	ew Panel recommends that the provisions of the Act that allow the Authority to nditions to licenses should be retained. The Panel has identified the relevant as sec.17 (2) and 17(4). It is important that the conditions imposed on es continue to conform to prescribed standards.	Accepted.	No further action required.

No	Review Recommendations		Response	Implementation
10	The Review Panel recommends that the provis to specify minimum qualifications and experien has identified the relevant section as sec.12A (2	ce for auditors should remain. The Panel	Accepted.	No further action required.
11	The Review Panel recommends that section 12 on the Authority to impose restrictions on who the exercise of the power to the imposition of person to conduct an audit.	may conduct audits, be amended to limit	Accepted.	The Act was amended in 2001.
12	The Review Panel recommends that there be a imposition of any restriction imposed by the Aut		Accepted.	The Act was amended in 2001 to allow right of appeal to VCAT.
13	The Review Panel recommends that the dutie section 35(6) should be maintained.	s contained in sections 29-39 other than	Accepted.	No further action required.
14	The Review Panel recommends that section 35(6) of the Act be removed and that the matter of horses and donkeys be dealt with by prescription under section 35(7).		Accepted.	The Act was amended to repeal S.35(6). A new regulation will be created to prohibit the slaughter of horses and donkeys for human consumption.
15	The Review Panel recommends that section 5(2) of the Act be amended so that it does not permit the Minister to grant exemptions to an individual owner or meat processing facility from licensing and particular provisions of the Act.		Accepted.	Section 5(2) of the Act was amended in 2001 to limit the exemption power to classes of owner and processing facilities.
16	The Review Panel recommends that section 46(2) be amended so that the Minister may not direct the Authority in regard to the circumstances of particular businesses and that directions should be limited to policy and general operational matters of the Authority.		Rejected.	The Act was amended in 2001 so that the Authority will be required to undertake its functions and powers with regard to written Ministerial Directions and that any directions must be published in the Authority's annual report and the Government Gazette.
No	Restrictions on Competition Remaining	Competition Policy Justification		
1	All meat processing facilities must be licensed to operate.	The licensing scheme provides a number of benefits related to the Act's objective of setting standards for meat production for human consumption. The licensing system provides a means of monitoring the operation of market participants, as well as providing a mechanism through which standards can be applied and enforced. The benefits of the licensing scheme are substantial and the costs are comparatively small.		
2	Vehicles used for the conveyance of any carcass or meat intended for human consumption must be licensed.	The licensing scheme and its associated standards ensure that meat transport is undertaken in a manner that reduces the risk to public health. The benefits of the licensing scheme outweigh the costs.		

No	Restrictions on Competition Remaining	Competition Policy Justification
3	Persons who provide meat inspection services must have appropriate qualifications as determined by the Victorian Meat Authority.	Meat inspection services ensure that animals brought to abattoirs are not diseased or unsuitable for human consumption and thus minimise the risk to public health. In practice the Authority approves inspection services for meat processing facilities rather than undertaking meat inspection itself. In approving an inspection service, the Authority must determine whether the service is provided by an appropriately qualified person and it may impose conditions on the inspection service. Although the Act does not specify the minimum required qualifications, there is a national agreement under which the Meat hdustry National Training Register Accredited Course sets minimum standards that are applied by the Authority.
4	Licensees for meat processing facilities are subject to the condition that the licensee must comply with a quality assurance program approved by the Authority. Quality assurance programs are monitored by audits and the Authority specifies the minimum qualifications and experience to be held by an auditor.	The provisions, which ensure appropriately qualified auditors, assist in achieving the objective of public health. Although in practice the Authority uses four companies accredited under the Joint Accreditation System of Australia and New Zealand, the Authority would accept any company or individual with the same qualifications. The benefits of the provisions outweigh the costs.
5	The Minister is able to give directions to the Authority that may be in regard to the circumstances of particular businesses.	The Government considers it is reasonable that the Minister have a power to be able to direct the Authority. Provisions similar to those in the <i>Dairy Act 2000</i> would provide the Minister with a sufficient level of power to exercise his responsibilities while providing a high level of public accountability and scrutiny.
		The Act was amended in 2001 so that the Authority will be required to undertake its functions and powers with regards to written Ministerial Directions and that any directions must be published in the Authority's annual report and the Government Gazette.

Legis	lation:	Murray Valley Citrus Marketing Act 1989	Portfolio:	Agriculture
Reviewer: Consultation:		Consultant (Centre for International Economics)	Date review completed:	July 1999
		Release of issues paper and call for submissions, public meetings and targeted interviews.	Date response released:	Released to industry December 2001
No	Review R	ecommendations	Response	Implementation
1	functions	lation should continue to underpin the operations of the Board and that its core which provide benefits of a "Public Good" nature should continue to be funded lsory levy where growers vote this to be beneficial.	Accepted	Legislation scheduled for Autumn 2002 will provide for the repeal of the Act. The Board will be reconstituted under the Agricultural Industry Development Act 1990, subject to a poll of the producers.
2	better refl	ture legislation, the wording of the purpose of that legislation be changed to ect the current and future activities of the Board in facilitating marketing and g technological innovation in the Murray Valley citrus industry.	Accepted	To be implemented through the proposed Order to reconstitute the Board under the <i>Agricultural Industry Development Act 1990</i> .
3	That the objectives of any future legislation should not contain reference to the "orderly marketing" of citrus fruit or to public health.		Accepted	As above.
4	That the Act in each State be amended to exclude the unused regulatory powers of the board that enable it to become actively engaged in the marketing or processing of citrus fruit. Associated with this would be the removal of all penalties and other conditions directly associated with these powers.		Accepted	To be implemented by repeal of the <i>Murray Valley Citrus Marketing Act</i> 1989.
5	That grower polls be held at least every four years to decide on the future existence of the Board. There should also be explicit provision for a grower poll at any time on the continuation of the Board if the majority of growers at a properly constituted meeting call for such a poll.		Accepted	To be implemented by reconstituting the Board under the Agricultural Industry Development Act 1990.
6	That there be more accountability regarding the components of, and size of the levy and the way the Board plans to spend the money:		Accepted	Implemented by amendments to the Agricultural Industry Development Act 1990, in 2000 and will apply when the
	 at eached budgeted 	ach AGM, growers should approve the Board's annual operating plan and the funding for each approved activity or project;		Board is reconstituted under the Act.
	• grov	vers should also approve the levy for the forthcoming year; and		
		substantial build up in reserves should be explained by the Board.		
7	That grow ad valorer	vers should be given the opportunity to change the nature of the levy to and n rate.	Accepted in principle	Government considers this issue to be one for administrative action by the Board, rather than a legislative one for the Government.

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No	Review Recommendations		Response	Implementation
8	That the system of all formal voting be change has in total levy receipts. The principle should grower should be proportional to the levy they p	be adopted that the number of votes per	Change to the voting system accepted in principle	In consultation with industry, general agreement was reached to recommend the introduction of a weighted voting system based on the area of citrus a producer grows. To be implemented when the Board is reconstituted under the <i>Agricultural Industry Development Act 1990</i> .
9	Murray Valley levy payers should decide on the type and level of promotion, R&D and fruit fly activities as these activities are funded through the compulsory levy system. With the sale of its brands and strategy of undertaking joint generic promotions with other boards/committees, the Board should give consideration to reducing the promotion component of the levy.		Accepted in principle	The legislative framework for the accountability for activities and levies is addressed in recommendation 6. Otherwise, to be implemented by the Board in consultation with producers.
10	The Board should place greater weight on the user pays principle and directly charge individuals for those services, the benefits of which clearly accrue to individuals rather than the industry collectively. The compulsory levy should be reduced accordingly.		Accepted in principle	To be implemented through new provisions of the <i>Agricultural Industry Development Act 1990</i> that will apply when the Board is reconstituted under the Act.
11	The Board should give consideration to charging subscriptions for most of its market information services and reducing the size of the levy accordingly.		Accepted in principle	To be implemented through new provisions of the <i>Agricultural Industry Development Act 1990</i> that will apply when the Board is reconstituted under the Act.
12	The Board should cease being a member of, and paying contributions to, Australian Citrus Growers.		Accepted	Implemented by the Board in 2001.
No	Restrictions on Competition Remaining	Competition Policy Justification		
	None			

Legisla	ation:	Petroleum Act 1958		Portfolio:	Agriculture
Review	wer:	Consultant (KPMG)		Date review completed:	February 1997
Consultation: Call for su		Call for submissions and targeted i	nterviews	Date response released:	March 1999
No	Review Re	ecommendations		Response	Implementation
1		of Crown ownership of petroleum rem for petroleum exploration and pro	esources, along with the overall permit duction, to be justified under NCP.	Accepted	Petroleum Act 1998 passed in Spring 1998 sitting.
2	exploratio longer ter	n and production of petroleum and to	gislation in order to remove obstacles to b increase administrative efficiency, i.e. a er certainty for persons wishing to move ace.	Accepted	See above
No	Restriction	ns on Competition Remaining	Competition Policy Justification		
1	access	nership of petroleum resource with for exploration and production via permit lease system.		ation process by which tenure is s	estors without compromising safety and ecured is a process that affords maximum s.
			Two aspects of the permit/licence system may restrict competition due to increased compliance costs for permit and licence holders. The Act requires compensation to be paid to landowners for use and damage to freehold land. The Act also provides for the imposition of conditions on permits, leases and licences with regards to safety standards and protection of the environment.		
			titleholder and otherwise at intervals of	not less than 5 years. This provi	nd transfer of titles, at the request of the sion recognises that the basis of project round rules is appropriate both in terms of
			with due regard to public safety and envi extraction activities are carried out with n	ronmental protection. The legislati ninimal effects on the environment ts optimal land use without impacti	relopment of valuable petroleum resources on ensures that petroleum exploration and and, as the value of recovery of petroleum ng substantially on other land uses. There pon completion of petroleum activities.
			requirements for safety and environment	tal protection, compensation to ow	ill arise primarily through complying with ners of land and the payment of royalties. efit and to achieve the objectives of the
			The costs of any restrictions are consider community as a whole. Therefore the p national competition policy consideration	permit/lease system satisfies the g	returns to the operator and benefits to the uiding legislative principle as it pertains to

Legisl	ation:	Petroleum (Submerged Lands) Act 1982	Portfolio:	Energy & Resources
Revie	wer:	Consultant (ACIL)	Date review completed:	April 2000
Consu	ultation:	Commonwealth wide consultation, including: consultation with stakeholders, a publicly released Issues paper, and call for submissions.	Date response released:	March 2001
No	Review Re	commendations	Response	Implementation
1		ct be amended to remove discretionary powers to intervene in technical (but and environmental) matters.	Rejected	
2	states & ter	bjective based regulatory approach taken in the PSL Act be refined in all rritories to remove duplication of regulations across jurisdictions and between nactments within jurisdictions.	Accepted	Subject to work from Commonwealth DISR
3	Adopt a legislative objective for the PSL Act and strategies to achieve that objective (specified in the Review).		Accepted in part	The Government will consider an alternative legislative objective recommended by the Commonwealth review committee.
4	Establishment of the ownership of the rights to abandoned reservoirs still within production licences for the purposes of storage of greenhouse gases and also the temporary storage of petroleum resources.		Accepted in part	Government to decide whether PSLA is appropriate means of delivery.
5		gulator continues to supply exploration acreage with a range of prospectivity such that it satisfies the demand for exploration acreage.	Accepted	No change required.
6		al of the threshold financial and technical requirements for applications and f permits to explore.	Rejected	
7	permits. T	e in the manner in which the regulator determines the size of exploration he regulator should continue to be transparent in its decision making about permit areas.	Accepted	No change required.
8	The legislation retain the current permit terms and provisions for renewal		Accepted in part	A limit of 2 or 3 renewals on new permits under the work program bidding system is proposed. Implementation is currently held up at the Commonwealth level.
9		event of tied bids in relation to work program bidding the award of the permit decided by drawing the winner out of a hat.	Rejected. Supplementary bid system in place considered to be pro-competitive.	

No	Review Recommendations	Response	Implementation
10	That both works program and cash bidding be retained in the PSL Act and used for the award of permits. The inefficiencies of work program bidding can be avoided by choosing to use the system in permit areas that are not likely to attract a large number of bids (say 3 or less).	Accepted in part	No change Each jurisdiction to use the system it deems appropriate to the acreage offered.
11	That Act is amended to remove the retention lease provisions that provide for the regulator to influence the timing of development of discoveries.	Rejected	Government to discuss any perceived deficiencies in decision making for these matters.
12	That the application and re-evaluation provisions be abolished for retention leases. These provisions should also be abolished if the alternate approaches for limiting retention lease tenure are adopted.	Rejected	Legislation is to be amended to allow only one re-evaluation during the term of the lease.
13	That the link between exclusive exploration and production rights and the provisions that allow these rights to be exercised as long as production continues.	Accepted	Government to participate in national consideration of options to encourage exploration of "fallow" acreage, while recognising the rights of the licensee.
14	That the Act be amended to remove the provisions whereby a regulator may direct the time and rate the permit holder recovers petroleum.	Rejected	Government to articulate the criteria that would be used in deciding to issue a Direction.
15	That the Act be amended to remove the provisions requiring applicants for pipeline licences to provide details of their financial and technical resources, to provide consistency with recommended changes to requirements for permits.	Rejected	
16	That the provisions of the act requiring work to be completed on pipelines within a specified time could be safely removed.	Rejected	Government to articulate criteria for assessing applications to re-schedule pipeline construction.
17	That the common carrier provisions should be removed and replaced by open access arrangements.	Rejected at this time	Government to review the implementation of access principles developed by industry, and then discuss third party access under the PSLA.
18	That the provisions of the act pertaining to infrastructure licence provisions be retained in their current format.	Accepted	No change required.
19	That the provisions of the act regarding the access authority, special prospecting authority and scientific investigations be retained.	Accepted	No change required.

No	Review Recommendations		Response	Implem entation
20	That the data release provisions as they apply to title areas be retained. However, the provisions should be continually reviewed to ensure the greatest amount of data is made available consistent with the security of tenure offered by the title.		Accepted	On-going review of data release provisions
21	That the data release provisions applying continuous review to maximise the amount of v		Accepted	On-going review of data release provisions for speculative surveys
22	That the general data release provisions be r principles.	etained as they do not contravene NCP	Accepted	No change required.
23	That the remaining Directions regarding good based regulations because of the prescriptive p		Accepted	Government to develop objectives- based regulations to replace existing prescriptive provisions.
24	That the unconditional approval of transfers of	title currently provided for in the PSLA be	Accepted in principle.	Government to articulate the objectives
	retained.		Reserve power to refuse an application for transfer of title will be retained.	and criteria considered in applications to transfer title.
25	That the requirement of the Act for approval of dealings over a title be removed.		Rejected	Government will review legislative provisions for the approval and registration of dealings, to lower compliance and administrative costs.
26	That formal policy be developed identifying the used by the regulator when deciding on a infrastructure must be removed before the expl	case-by-case basis the extent to which	Accepted	Pending Commonwealth de- commissioning guidelines.
27	That the legislation be re-written in plain En involved in the processes regulated by the Act.	glish to remove some of the complexity	Accepted	Re-draft following consultation on scope of the re-write.
No	Restrictions on Competition Remaining	Competition Policy Justification		
1	The regulator has discretionary powers to intervene in issues of the "good oilfield practices" of licence holders.			
		Exploration companies have a strong inte follow good oil field practice. Occasionall considerations of good oil field practice, a		resource, and can usually be relied on to ial considerations or imperatives over-ride s may result.
	Any one instance of market failure in res recover resources and loss of government		nt revenue, in the order of tens, an ce costs incurred by regulators a	

No	Review Recommendations		Response	Implementation
2	Regulators assess the financial and technical resources available to applicants for exploration permits, and may choose not to award title to an applicant that fails to demonstrate that it has the resources.			unity if an inexperienced or inadequately
3	Regulators assess the financial and technical resources of applicants for pipeline licences, and may choose not to award title to an applicant that fails to demonstrate that it has the resources.	As for exploration permits, above.		
4	Retention leases are granted for 5 years for resources shown to be non-commercial (but likely to become so within 15 years). The holder must re-apply after 5 years and may be required to review non-commercial status during the period of the lease.	The Review Committee comments that this issue is largely a matter of theoretical rather than practical importance. There is an underlying presumption in the legislation that, once discovered, commercial resources will be promptly developed. This is normally in the best interests of both the developer and the wider community. Where those interests differ, the Committee argues that the Crown is entitled to weight its own preferences about the value of present versus future production. And, it argues, allowing developers to "stockhold" resources may be detrimental to Australia, as other petroleum producing nations presume prompt development. The Committee notes that retention leases have costs to the lease holder, however a secure title is provided to non-		
5	The regulator may direct a licensee to recover petroleum that is not currently being recovered in a licence area. Similarly, a regulator may direct the licensee to increase or decrease the rate of recovery.	circumstances. In worst case situations the power to intervene has substantial benefits, especially to address negative externalities. Unless exercised, they entail no compliance or administrative costs.		ostantial benefits, especially to address
6	A pipeline licence can be granted subject to the condition that the licensee shall complete construction within a specified period.			f the work, impacting others' costs and
7	Licensees must apply to transfer title of a licence. Regulators have the power to refuse the transfer.			us concerns that the proposed transferee s, there is potential for very large negative

Legisl	lation:	Prevention of Cruelty to Animals A	ct 1986	Portfolio:	Agriculture
Revie	wer:	Consultant (KPMG)		Date review completed:	November 1997
Const	ultation:	Release of issues paper and call for	Release of issues paper and call for submissions, targeted interviews		September 1998
No	Review Re	Review Recommendations		Response	Implementation
1	Retain red	quirement for a registered veterinaria	n to be present at rodeos.	Accepted	Not applicable.
2		quirement that a registered veterinari	an inspect animals and remain on stand-	Accepted	Not applicable.
3	Remove requirement that an Australian Professional Rodeo Association (APRA) stock contractor supply animals to rodeos and rodeo schools. Stock contractors are to be any stock contractors subject to the introduction of a Code of Practice.		Accepted	Regulations to be amended in 2002 so that a stock contractor is any stock contractor accredited by an organisation approved by the Minister. A Code of Practice was tabled in Parliament in Spring 2000, but introduction of the Code is delayed while a National Code of Practice is being developed.	
4	Remove t	he requirement that rodeo school inst	ructors are APRA accredited.	Accepted	See above.
5		quirements on scientific establishm g animal housing, cleanliness, equipr	ents to adhere to minimum standards nent, record keeping and reporting.	Accepted	Not applicable.
6		nimum space and other requiremer codes of practice.	ts contained in the animal farming and	Accepted	Not applicable.
7	Retain rec	quirement for minimum cage floor are	as in egg production.	Accepted	Not applicable.
No	Restriction	ns on Competition Remaining	Competition Policy Justification		
1		ent for a registered veterinarian to tat rodeos.	No alternative as practitioner must be abl	e to administer drugs and perforr	n surgery.
2		ent that a registered veterinarian animals and remains on stand-by at ools.	No alternative as practitioner must be ab	e to administer drugs and perforr	n surgery.
3	adhere to animal h	ents on scientific establishments to o minimum standards concerning nousing, cleanliness, equipment, eping and reporting.			
4		space and other requirements in the animal farming and transport practice.	The requirements do not have a substantial effect on competition in the market for production and transport of animals. Further, they contribute to reducing the chance of foreign markets imposing trade sanctions on animal welfare grounds under the relevant WTO agreement.		
5	Requirem egg produ	ent for minimum cage floor areas in iction.	Benefit of improved bird welfare outwei ineffective.	ghs small increase in egg price	s. The previous voluntary code was found to be

Legis	lation:	Surveyors Act 1978	Portfolio:	Environment & Conservation
Reviewer:		Consultant (Southbridge)	Date review completed:	July 1997
Cons	ultation:	Call for submissions, targeted interviews	Date response released:	February 2001
No	Review R	ecommendations	Response	Implementation
1		ictions on entry to the cadastral surveying market should be retained, in order ard the credibility of the Torrens title system.	Accepted	Registrationandlicensingarrangements are being replaced withlegislatedminimumrequirementstopractise.New legislation is in Parliament.
2		he surveying profession should continue to be regulated by a single body. This uld continue to impose a high-uniform standard of entry.	Accepted	Not applicable.
3		latory body should have the power to accredit postgraduate practical training as an alternative to training under supervising surveyor.	Accepted	Implemented by Surveyors Board.
4	Integrity of	criteria barring entry to the surveying profession should be specific.	Accepted	New legislation is in Parliament.
5		criteria for removal from the surveying profession should be the same as criteria ntry to the profession.	Accepted	New legislation is in Parliament.
6		uirement for surveyors or related professions to form a majority of /directors of a firm/corporation engaging in cadastral survey work should be	Accepted	New legislation is in Parliament.
7	Victoria should consider an agreement with other States to make interstate registration/licensing costless.		Accepted in Principle	Surveyors Board is addressing costless interstate licensing through Reciprocal Surveyors Boards of Australia & New Zealand (RSBANZ).
8	Victoria should consider an agreement with other States to make registration / licensin in one jurisdiction sufficient for automatic practise in all reciprocating jurisdictions without a need for application to the local regulatory authority.		Accepted in Principle	Surveyors Board is addressing automatic interstate practising through RSBANZ.
9	Victoria should prioritise negotiations with other jurisdictions to co-ordinate cadastra law.		Accepted in Principle	Surveyors Board is addressing coordinated interstate cadastral laws through RSBANZ.
10	There should be thorough examination of all options for extending mutual recognition beyond current boundaries.		Accepted in Principle	Surveyors Board is addressing extending mutual recognition through RSBANZ.
11	Non-surv at presen	eyors should form a greater proportion of members of the regulatory body than it.	Accepted	New legislation is in Parliament.

No	Review Recommendations		Response	Implementation
12	The Government should remove the power of the regulatory body to set fees for surveying services.		Accepted	New legislation is in Parliament.
No	Restrictions on Competition Remaining	Competition Policy Justification		
1	Entry to the surveying profession is restricted to persons meeting minimum qualification / training standards.			
	The new legislation includes changes requirements to practise.		to registration and licensing arran	ngements, allowing legislated minimum

		Departmer	nt of State and Regional L	Development	
Legisla	Legislation: Liquor Control Act 1987			Portfolio:	Small Business
Review	ver:	Independent review panel		Date review completed:	April 1998
Consu	Itation:	Issues Paper, Discussion paper, Public and further targeted consultation prior to		Date response released:	October 1998
No	Key Rec	ommendations		Response	Implementation
1	Remova	l of 'needs criteria' for assessing packaged	liquor licence applications.	Accepted	Act replaced by <i>Liquor Control Reform</i> Act 1998, effective from February 1999.
2		I of 'primary purpose' requirements that lim d by a licence.	it that nature of business activities	Accepted	
3	Remova	l of 8 per cent limit on holdings of general lie	cences.	Accepted	
4	Streamli	ning of licence categories – from 17 types t	o 9.	Accepted	_
No	Key Res	trictions on Competition Remaining	Competition Policy Justification		
1	1 Limit of 8 per cent on packaged liquor licence holdings ("8 per cent rule"). Following NCC's second tranche assessme Office of Regulation Reform with the assis announced in March 2000, included two round released in September 2000, found that bo becoming less effective in promoting divers licences grows over time due to the abolitio As a result, the Government announced in an of 2003. The advance notice of the reforegulatory arrangements and enable the de independent liquor retailers.		the assistance of an expert ad two rounds of extensive public und that both small and large b oting diversity in the industry, p the abolition of the needs criteria bunced in January 2001 that the of the reforms will enable affect	reference group. The review, which was consultation. The report, which was publicly usinesses agree that the 8 per cent rule is particularly as the pool of packaged liquor a and the nature of liquor retailing changes. e 8 per cent rule will be phased out from the ted small retailers to adapt to the changes in	
2	Prohibition on licensing certain businesses (petrol stations or drive-in cinemas) and restrictions on licensing milk bars, convenience stores and mixed businesses.		products offered for sale. The pot licensed, would be contrary to its alternative supply of liquor availab In its second tranche assessmen	ential for increased underage ac underage drinking policy. Specia le to the community. t, the NCC accepted that the G	ity to, convenience stores, in response to the cess to liquor through convenience stores, if al consideration would be given if there is no overnment's adoption of the review panel's rounds is consistent with competition policy

Legisla	tion:	Professional Boxing and Martial A	rts Act 1985	Portfolio:	Sport
Reviewer:		In-house		Date review completed:	August 1999
Consult	tation:	Discussion Paper, submissions reprior to report.	ceived and further targeted consultation	Date response released:	November 2000
No	Review R	ecommendations		Response	Implementation
1	Streamline contestant registration system so that the Act refers to competing in a professional contest, rather than either a boxing contest or a martial arts contest.		Accepted	Amending legislation was passed by the Parliament during the Spring 2001 sittings. The Act's name was also changed to the <i>Professional Boxing and</i> <i>Combat Sports Act 1985.</i>	
2	Examine the scope for replacing detailed Rules and Conditions of contests with less prescriptive national or international industry standards.		Rejected. As the industry is fragmented into different bodies that follow various rules, it is not possible for it to adopt one set of rules.		
3		uirements to enable other suitably qu	ian Amateur Boxing Association from the alified amateur boxing associations to be	Accepted	As above.
No	Restrictio	ns on Competition Remaining	Competition Policy Justification		
1	Occupational regulation of professional Requirements have a minimal impact o contestants, promoters, trainers, match-makers, referees and judges.			ublic benefit and are consistent with the	
2		promotions – business regulation uct requirements.	Business conduct requirements (e.g. obt burden or have an appreciable impact on	aining a permit to conduct a promo competition. Their retention is nec	otion) do not impose a heavy compliance essary to meet the objectives of the Act.

Legisla	tion:	Racing Act 1958	Portfolio:	Racing
Reviewer:		Consultant	Date review completed:	November 1998
Consultation:		Issues Paper, Discussion paper, Public consultation, submissions received and further targeted consultation prior to report.	Date response released:	August 2000
No	Key Revi	iew Recommendations	Response	Implementation
1		es to allow the development of other codes of racing including providing nities for them to demonstrate their integrity assurance for wagering purposes.	Accepted	Racing and Betting Acts (Amendment) Act 2001 commenced on 1 May 2001 to abolish restrictions on other codes' meetings in terms of geographic location and participation by licensed jockeys and drivers. Integrity assurance assessment process established and awaiting submissions from proponents.
2	Maintena costed re	ance of prohibition on proprietary racing until proponents can provide detailed, ecommendations for their independent regulation.	Accepted	Assessment process established and awaiting submissions from proponents.
3	Removal of restrictions on cross-border advertising by betting operators.		Accepted – subject to development of national uniformity.	Under review by the Australian Racing Ministers' Conference. Awaiting finalisation of NCP reviews in other jurisdictions.
4	Expansio	on of sports betting licensing regime.	Rejected on grounds of problem gambling and regulatory efficiency.	
5	Abolition	of the minimum telephone bet limits for bookmakers.	Accepted – by way of a staged reduction.	First reduction effected on 1 July 2001. Limits to be totally abolished by 1 July 2004.
6	Allow bo	okmakers to incorporate.	Accepted in principle – subject to consultation with the bookmaking profession.	Joint Government-racing industry working party examining implementation options. To report to the Minister by February 2002.
7	Allow 24	-hour trading by bookmakers.	Accepted in principle – subject to consultation with the bookmaking profession.	Joint Government-racing industry working party examining implementation options. To report to the Minister by February 2002.
8	Allow into	ernet betting by bookmakers.	Accepted in principle – subject to consultation with the bookmaking profession.	Legislation not required – Internet betting can be authorised by Ministerial approval. Joint Government-racing industry working party examining implementation options. To report to the Minister by February 2002.
9	Deregula	ation of tipping services.	Accepted	Effected by the <i>Racing and Betting Acts</i> (<i>Amendment</i>) <i>Act 2001</i> on 1 May 2001.

		Department of Treasury and Fi	inance	
Legisla	egislation: Accident Compensation Act 1985		Portfolio:	WorkCover
		Accident Compensation (WorkCover Insurance) Act 1993		
Review	/er:	PricewaterhouseCoopers and Minter Ellison Lawyers	Date review completed:	December 2000
Consul	tation:	Advertisements were placed for the receipt of submissions, targeted stakeholder consultation was also undertaken.	Date response released:	February 2001 (Draft Response).
No	Review	Recommendations	Response	Implementation
1	Restrict	tion on Competition	Accepted	Retain status quo.
		oulsion exists for employers to obtain WorkCover insurance in respect of their to pay compensation and common law damages to employees.		
	Review	Recommendation		
		arge should remain compulsory in the interests of achieving the social policy ves of the Act.		
2	Restrict	tion on Competition	Accepted	Retain status quo. However, th Government will continue to review th functions preformed by the Victoria WorkCover Authority (VWA) to identit
		ictorian WorkCover Authority (VWA) is the single manager of workers' nsation insurance.		
	Review	Recommendation		if there is scope for great
		gle manager arrangement should be maintained at this time, as it provides the st net public benefit.		contestability to be introduced.
3	Restrict	tion on Competition	Accepted	Further work will be undertaken
	Centrali	ised prem ium setting (regulated price).		determine how the mechanism will wo in practice (e.g. the appropriate part
	Review	Recommendation		timing of independent advice).
	The pre	emium setting responsibility should remain with the VWA.		
	rational prior to	er, an independent third party should review the premiums and associated e for setting the premiums. The independent review should be made public the approval of the new premiums. This would provide greater transparency in lew setting process.		

No	Review Recommendations		Response	Implementation
4	Restriction on Competition Ad		Accepted	Retain status quo.
	Approval of occupational rehabilitation service	e providers.		
	Review Recommendation			
	The ability to approve occupational rehabilita to ensure that service providers are suitably them.			
5	Restriction on Competition		Accepted	VWA to assess the prospect of
	Eligibility requirements for self-insurers.			increasing self-insurance type arrangements.
	Review Recommendation			
	Self-insurance requirements should be adjust expansion of self-insurance as it allows great occupational heath and safety outcomes rathe	ter emphasis to be placed on innovative		
No	Restrictions on Competition Remaining	Competition Policy Justification		
1	A compulsion exists for employers to obtain WorkCover insurance in respect of their liability to pay compensation and common law damages to employees.		workers' compensation. These o	he legislated objectives, which may not be bjectives aim to improve the health and the Victorian community of workplace
2	The VWA is the single manager of workers' compensation insurance.		t should be noted that the Governme	entifies a net benefit in the retention of a ent would continue to review the functions b be introduced.
3	Centralised premium setting (regulated price).	Given the recommendation to retain a single supplier is endorsed, it is not possible to introduce competition into the premium setting process. However, it has been agreed that a third party review mechanism be introduced. Further evaluation of how this will be done is to be undertaken.		
4	Approval of occupational rehabilitation service providers. The retention of the existing accreditate provide services to those persons injure			rvice providers with reputable credentials
5	Eligibility requirements for self-insurers.	This restriction is to be retained whilst of anticipated to eliminate this restriction as	consideration is given to the exten to do so may jeopardise the long-te	sion of this program. However, it is not rm viability of the scheme.

Legisl	ation:	Gaming Machine Control Act 1991 (and the Gaming and Betting Act 1994 as it relates to a gaming operator's licence and relevant regulations)	Portfolio:	Gaming
Revie	wer:	Marsden Jacob and Associates	Date review completed:	November 2000
Consu	ultation:	Public consultation, submissions received and further targeted consultation prior to report.	Date response released:	18 July 2001
No	Review R	lecommendations	Response	Implementation
1	The exce end as so The two- contracts model is recomme the Gami i) ii)	essive generosity of the current licenses and resulting monopoly rents should bon as practicable. roperator system should not be continued beyond the expiry of the current and that a competitive model be based on Queensland. However, whichever chosen we strongly recommend that there be no profit sharing. It was ended that the Victorian Government use the discretion provided by clause 8 of ng Operator's Licence to: remove the monopoly profits above the level of payments necessary to ensure competitive or regulated provision of monitoring, servicing and machine rental; provide the operators with a flat cost-based fee for these services to venues. Unlike the 1996 review, any future review should be public and transparent.	The Government notes that the recommendation does not directly deal with a competitive restriction and does not require Government action for the purpose of NCP compliance. However the Government notes the findings of the review with regard to the accrual and distribution of economic rents resulting from the industry arrangements. The Government agrees that a comprehensive review should be conducted closer to the expiry of the current licences to examine the appropriate industry structure beyond 2012. Without pre-empting the review, the Government is supportive of greater competition in the industry.	Any comprehensive review of the post-2012 industry structure should consider a number of the issues raised by the review, including the appropriateness of the continuation of the profit sharing arrangements, ownership structure and number of gaming operator licenses. However, the review erred in presenting the option of a further 'clause 8 review' of profit sharing and taxation arrangements. Following that review, conducted in 1996, the previous Government removed that provision from the legislation and the licences. Changes to the profit sharing and taxation arrangements before 2012 would require a fundamental alteration of the operating environment established for the terms of the licences. The Government has given an undertaking to honour the principles and commitments given at the time the licences were issued.
2	the curre existing c	ernment and the racing industry should take the early opportunity to renegotiate nt open-ended Agreement Act to ensure on-going support independent of the duopoly and financing arrangements, so that agreed new arrangements can be when the existing contracts/licenses expire in 2012.	Accepted in-principle	The Government accepts in principle the recommendation, noting that the review identifies support of the racing industry as an objective of the legislation.

No	Review Recommendations	Response	Implementation
3	The legislation should be amended to remove the requirement that monitoring and control be a requirement of the operator's licence. There would consequently be no need to require the system to be on-line, real-time.	Accepted in-principle	While the intention is to retain the requirement that monitoring and control be a requirement of the operator's licence for the life of the current arrangements, the Government will consult with the Victorian Casino and Gaming Authority (VCGA) and the industry on the most appropriate way forward for monitoring arrangements. A key consideration in examining this issue will be to ensure the absolute integrity of the on-line monitoring regime.
4	The allocation of at least 20 per cent of gaming machines to non-metropolitan Victoria – this restriction should be removed from the legislation.	Rejected – issue will be monitored and addressed as the impacts of recent policy initiatives are known.	The Government notes the recommendation and will monitor the impact of the recent, more sophisticated, reforms on the distribution of machines across the State. Until the impacts of recent policy initiatives introducing regional caps and social and economic benefit tests are known the Government will retain the current restriction.
5	Club-Hotel 50:50 Split – this restriction should be retained.	Accepted	No action required.
6	Quasi-Clubs		The Government has already put in place
	 This package of measures should be adopted: (a) separate liquor and gaming licences and break the presumption that award of a liquor licence automatically qualifies the venue for a gaming licence. The legislative change has already been made, but the change needs to be signalled; 	(a) Accepted	measures that introduce Recommendation (a). The Government accepts in-principle recommendations (b) & (d) to provide broader scope for the assessment of club venues and
	(b) provide legislative clarity and guidance to the VCGA by explicitly listing the items to be considered in any case by case assessment of the 'reasonableness' or otherwise of commercial arrangements;	(b) Accepted in-principle	the appropriateness of applying the Community Support Fund levy and to provide a mechanism for venues to demonstrate the wider community benefits of their gaming
	(c) prohibit in totality profit-sharing arrangements or prohibit, subject to specifically authorised exceptions, profit-sharing arrangements;	(c) Accepted in-principle	activities. The Government is considering a number of options.
	(d) require and resource the VCGA to undertake ex-post analysis of the sources and uses of funds from gaming and other activities in those clubs contracting external management contract services and leasing premises from related third parties;	(d) Accepted in-principle	The Government accepts in-principle recommendation (c). However it should be recognised that some clubs have benefited
	(e) provide and enforce penalties on companies, their directors and the club directors found to be involved in non-genuine club gaming activities. For instance, banning these persons and entities from further involvement in gaming; and	(e) Rejected	from such management arrangements. The Government will examine the issue in more detail to determine the appropriate changes to the existing regime.

No	Review Recommendations	Response	Implementation
	(f) tighten direct responsibilities for clubs engaging in substantial gaming activity. For instance, amend the gaming machine control act to require directors of such clubs to be bound by the same responsibilities of directors of companies under Corporations Law.	(f) Rejected	The Government does not accept recommendations (e) & (f) believing that the principal focus of gaming legislation should be to ensure the honesty and integrity of the gaming industry and its participants, rather than duplicate Corporations Law and other legislative governance of general commercial activities.
7	Limits on machine numbers per venue – this restriction should be retained for the time being.	Accepted	No action required
8	24-hour Gaming Restrictions – this restriction should be retained.	Accepted	No action required
9	Gaming Venues restricted to Licensed Premises only Only venues with one of: a general licence under the Liquor Control Reform Act 1998, a club licence under s.10 of the same Act or a licence under Part I of the Racing Act 1958 (or a licence issued under these sections but with conditions under s.80 of the Liquor Control Act 1987) can be approved premises (s.12A).	Accepted	The Government accepts the recommendation to restrict gaming to licensed club and hotel venues.
10	Denominations and Betting Limits	Accepted	The Government accepts the recommendation
	The general ability to set bet limits under Ministerial Direction should be retained. We also recommend that the use of more aggressive bet limits should follow appropriate research and testing.		to retain the ability to set bet limits. The Government would wish to see research conducted into the effectiveness of bet limits to promote responsible gambling behaviour.
11	Venue Operator Cannot Have Two Premises Within 100m	Accepted	No action required
	Where an applicant (or an associate) has an existing venue within 100m of a proposed venue, these venues must be independent of each other.		
12	General probity requirements	Accepted in-principle	The Government is satisfied that the barriers to
	The existing probity restrictions should be retained and continue to be subject to on- going independent review.		entry presented by the stringent probity arrangements are in the public interest to ensure integrity and honesty in the gaming industry.
13	Secrecy restrictions under Section 139 More explicit guidance should be given to the VCGA on its role and responsibilities.	Accepted	While the recommendation does not strictly deal with matters of competitive restrictions, the Government supports in principle the notion of continual review of these provisions. Recent amendments to this section of the Act provide for more accountability and openness of the VCGA including the conduct of open hearings. To the extent that more public
			information assists competitive outcomes then the Government has already acted to remove competitive restrictions.

No	Restrictions on Competition Remaining	Competition Policy Justification
1	Recommendation 4 The allocation of at least 20 per cent of gaming machines to non-metropolitan Victoria – this restriction should be removed from the legislation	The Government notes the recommendation and will monitor the impact of the recent, more sophisticated, reforms on the distribution of machines across the State. Until the impacts of recent policy initiatives introducing regional caps and social and economic benefit tests are known the Government will retain the current restriction.
2	 Recommendation 6 (e) provide and enforce penalties on companies, their directors and the club directors found to be involved in non-genuine club gaming activities. (f) tighten direct responsibilities for clubs engaging in substantial gaming activity. 	The Government does not accept recommendations (e) & (f) believing that the principal focus of gaming legislation should be to ensure the honesty and integrity of the gaming industry and its participants, rather than duplicate Corporations Law and other legislative governance of general commercial activities.

Legisla	ation:	Transport Accident Act 1986	Portfolio:	WorkCover
Reviewer:		PricewaterhouseCoopers and Minter Ellison Lawyers	Date review completed:	December 2000
Consultation:		Advertisements were placed for the receipt of submissions, targeted stakeholder consultation was also undertaken.	Date response released:	February 2001 (Draft Response).
No	Review	Recommendations	Response	Implementation
1	Restrict	tion on Competition	Accepted	Retain status quo.
		s a compulsion for all registered vehicle owners in Victoria to pay a transport at charge.		
	Review	Recommendation		
		arge should remain compulsory in the interests of achieving the social policy res of the Act.		
2	Restrict	tion on Competition	Accepted	Retain status quo. However, the Government will continue to review the functions performed by the TAC to identify if there is scope for greater contestability to be introduced.
		ansport Accident Commission (TAC) is the single manager of the transport it compensation scheme in Victoria. This is, in effect, a legislated monopoly.		
	Review	Recommendation		
		gle manager arrangement should be maintained for Compulsory Third Party al insurance in Victoria at this time, as it provides the greatest net public benefit.		
		er, the Victorian Government may wish to consider the scope for improved testing of some of the services provided.		
3	Restrict	tion on Competition	Accepted	Further work will be undertaken to
		ised premium setting (regulated price). The transport accident charge is ned by the TAC, subject to provisions in the Act and approval by the Minister.	Accept recommendation of a third party review of premium.	determine how the mechanism will work in practice (e.g. the appropriate party, timing of independent advice).
	Review	Recommendation		
	The pre	mium setting responsibility should remain with the TAC.		
	occur p Minister and the	er, an independent third party review of the TAC's proposed premiums should prior to Ministerial approval. The review should be made public prior to the r's decision and it should examine and report on the premium methodology, e cross subsidies that exist within the premium structure. This would provide transparency in the review setting process.		

No	Restrictions on Competition Remaining	Competition Policy Justification
1	There is a compulsion for all registered vehicle owners in Victoria to pay a transport accident charge.	Retention of the compulsory scheme is justified on the grounds of meeting the legislated objectives, which may not be achieved in the absence of compulsory transport accident compensation. The scheme aims to achieve broader social policy objectives through universal coverage, access to fair and just benefits, affordable premiums for all users, and through an emphasis on accident prevention and rehabilitation.
2	The TAC is the single manager of the transport accident compensation scheme in Victoria. This is, in effect, a legislated monopoly.	The retention of a single supplier is justified on the basis that the review identifies a net benefit in the retention of a single supplier arrangement. However, it should be noted that the Government would continue to review the functions performed by the TAC to identify if there is scope for greater contestability to be introduced.
3	Centralised premium setting (regulated price). The transport accident charge is determined by the TAC, subject to provisions in the Act and approval by the Minister.	Given the recommendation is to retain a single supplier is endorsed, it is not possible to introduce competition into the premium setting process. However, it has been agreed that a third party review mechanism be introduced. Further evaluation of how this will be done is to be undertaken.

Table 3: List of Reviews Completed/Report Released

Table 3 lists, by Victorian State departments and portfolios, legislation reviews completed where the report has been released.

	Department of Human Services	
No	Legislation	Portfolio
1	Adoption Act 1984	Community Services
	Adoption (Inter–Country Fees) Regulations 1992	
2	Pharmacists Act 1974	Health

	Department of Infrastructure	
No	Legislation	Portfolio
1	Planning and Environment Act 1987	Planning
2	Transport Act 1983 – Part 6 Div 5 (Provisions relating to taxis and small commercial vehicles)	Transport
3	Transport Act 1983 Part 6 of Division 8 – (Provisions relating to tow trucks)	Transport

	Department of Justice	
No	Legislation	Portfolio
1	Estate Agents Act 1980	Consumer Affairs
2	Travel Agents Act 1986	Consumer Affairs

	Department of Natural Resources and Environment	
No	Legislation	Portfolio
1	Flora & Fauna Guarantee Act 1988	Environment & Conservation
2	Pipelines Act 1967	Energy and Resources
3	Water Act 1989; Water Industry Act 1994; Melbourne & Metropolitan Board of Works Act 1958; Melbourne Water Corporation Act 1992	Environment & Conservation
4	Wildlife Act 1975	Environment & Conservation

Table 4: Details of Reviews Completed/Report Released

Table 4 summarises, by Victorian State departments, legislation reviews completed where the report has been released.

Department of Human Services				
Legislation:		Adoption Act 1984	Portfolio:	Justice, Community Services
		Adoption (Inter–Country Fees) Regulations 1992		
Reviewer:		In House (Departments of Justice and Human Services)	Date review completed:	Late 1998
Consult	tation:	Notice and call for submissions, targeted interviews (various organisations representing domestic and inter-country adoption agencies, birth mothers, adoptees and adoptive families).		
No	Review R	Recommendations		
1	That adoption legislation meets the guiding legislative criteria that the benefits to the community as a whole outweigh the costs, and the objective of the legislation can only be achieved by restricting competition.			
2	In order to protect the interests of children, and meet Australia's obligations as signatory to the Hague Convention on the Protection of Children and Cooperation in respect of Intercountry Adoption, that legislative safeguards remain in place in relation to each section of the Adoption Act and the Adoption (Inter–Country Fees) Regulations identified as containing competitive restrictions.			

Legis	lation:	Pharmacists Act 1974	Portfolio:	Health
Revie	ewer:	External review – for COAG	Date review completed:	February 2000
Cons	ultation:	National Review now under final consideration by Senior Off	icials Working Group – expected to be presen	ted to COAG mid-2001.
No	Review R	ecommendations		
	The follow	ing summarises some of the main recommendations. Refer to	the national review report for a complete list o	f recommendations.
1	Legislative	e restrictions on who may own and operate community pharmad	cies are to be retained (confined to registered p	bharmacists).
2		esidential requirements for pharmacy ownership. Retain requi of national arrangements.	rements that pharmacists must be registered	in a jurisdiction in order to own a pharmacy - pending
3	Retain ph	armacy ownership structures, and in addition, corporations with	shareholders of defined types.	
4	Lift restrictions on the number of pharmacies a person may own or have interest in, but monitor effect of lifting restriction on market; retain requirements that pharmacists must be in charge of, or under direct supervision of, a registered pharmacist.		on on market; retain requirements that pharmacists must	
5	Friendly societies may continue to operate pharmacies, but no new friendly societies to be owned, established or operated; all corporately owned pharmacies to be restricted under grandparenting provisions. Refer financial and corporate arrangements of pharmacist and friendly-society owned pharmacies to the ACCC and take into account findings in legislative reform.			
6	Retain some form of restriction on the number of pharmacies as outlets for the Pharmaceutical Benefits Scheme (PBS). Parties to the Australian Community Pharmacy Agreement consider, in the interests of greater competition in community pharmacy, a remuneration system for PBS services that restricts the overall number of pharmacies by rewarding more efficient pharmacy businesses and practices.			
7	and comp limitations have parti of a profe professior	remains a registrable profession, and that legislation governir etent practice of pharmacy. Legislative requirements restricting on the use of the title "pharmacist" and other appropriate sync cular personal qualities, other than appropriate proficiency in wi ssional association or society as being necessary for registra nal experience needed for initial registration as a pharmacist ar net petency-based registration requirements if, and as appropriate	The practice of pharmacy, with limited except onyms for professional purposes are retained. ritten and spoken English, and good character ation as a pharmacist are removed. Legislat re retained, but States and Territories should re	ions, to registered pharmacists are retained. Legislative Legislative requirements for a registered pharmacist, to , are removed. Legislative requirements for membership ive requirements specifying qualifications, training and move towards replacing qualifications-based criteria with

		Department	of Infrastructure		
Legisla	ation:	Planning and Environment Act 1987	Portfolio:	Planning	
Review	ver:	Deacons Lawyers	Date review completed:	March 2001	
Consultation:		n: Discussion Paper released, public call for submissions advertised and targeted consultation undertaken.			
No	Review Recommendations				
1		Government develop and maintain a database providing informati as by type, number of appeals by type and number of successful ap		Iments/planning applications by type, number o	
2		Government scrutinise provisions in the legislation (including thos entre provisions and development contribution plans), and give con			
3		nning-specific NCP guidelines and workshops be implemented to a any planning intervention. If the guidelines and workshops are not			
4	That sec	tion 60 of the Act be amended to make it consistent with other parts	s of the Act.		
5	That (wh	ere it is cost-effective to do so) performance-based overlays and pa	articular provisions be used in preference	to potentially costly prescriptive criteria.	
6	That cos	ts associated with restrictions on competition under activity centre	controls be reduced.		
7	That con	sistency of planning decisions concerning planning scheme amend	ments and permit applications be improve	ed.	
8	(LPPF) p	Ensure that exceptions to Particular Provisions, zones, overlays and particular State Planning Policy Framework (SPPF) and Local Planning Policy Framework (LPPF) policies (including those relating to activity centres) are consistent with NCP principles and objectives and are regularly reviewed to determine whether additional exceptions are appropriate.			
9	That exe	mptions of land use or development by Responsible Authorities ei wed.	ther be removed from the Ministerial pern	nit process, or that the application of exemption	
10	That the preference	Home Occupation Particular Provision be amended to make it m ces.	ore consistent with performance criteria,	and ensure that exceptions reflect community	
11	That cos	ts associated with Section 173 Agreements be reduced.			
12	That cos reduced.	ts associated with economic objections, and with the lack of enformer	provisions of the Ad	ct intended to prevent economic objections, b	
13		view be conducted to determine whether it is feasible to remove from rative functions that may be performed by other parties at lower cost		Authorities the monopoly on provision of certai	
14		sideration be given to the introduction of a sunset clause in perminor outweigh the costs, and the alternative use generates a major network the second s		ommunity benefits associated with an alternativ	

Legisla	ation:	Transport Act 1983 (Division 8 of Part 6, provisions relating to tow trucks)	Portfolio:	Infrastructure		
Reviewer:		KPMG Consulting	Date review completed:	May 1999		
Consultation:		Targeted consultation with key stakeholders, written submissions from stakeholders.				
No	Review	Recommendations				
1	Basic lic	ensing requirements should cover accident and trade towing. Accreditation of c	perators to also be considered.			
2	Motorcy	cle carriers should be exempt from basic licensing requirements. License requirements	rements should allow more flexit	pility in vehicle type.		
3	Remova	al of need restrictions on accident and heavy accident licenses.				
4	Amalgar	mate licence types and conditions into a single category.				
5	Conside	er accreditation of operators holding Single Holder licenses.				
6	The requ	uired hours of opening for depots should be relaxed.				
7	The nee	ed criterion for location restrictions should be removed.				
8	The Acc	ident Towing Driver Authority should cover accident and trade towing.				
9	The TPA	A status of the allocation scheme should be reviewed. A franchise bidding sche	me for tow truck services to be	considered.		
10	Allocatio	on zones should be made more transparent and more aligned with LGA areas.				
11	RACV in	nvolvement in the allocation scheme is currently subject to the TPA and therefor	e should be maintained.			
12	Dual tow	vs to be allowed where appropriate.				
13	Allow ins	surance companies to monitor ATT verification.				
14	Consum	ners to have access to information pamphlet and insurance company advice at the	he towing destination.			
15		nagement Areas to apply only where market failures are clearly evident and o d where a Self-Management Area is proposed. The TPA status of the Geelong		ctly. A regulatory impact statement should be		
16	The Offi	ce of the Regulator-General should assume responsibility for fee regulation. Fe	e regulation controls are not to b	be extended in scope.		
17	Repeal	of the legislative prohibition on touting. Voluntary or mandatory codes of condu	ct should be adopted.			
18	Prohibiti	ion on drop fees to be removed. Competition between repairers to be enhanced	by stricter enforcement of laws	preventing retention of accident vehicles.		
19	ATT ver enforcer	rification of repair obligations to be retained. The 48-hour cooling off period ment.	d currently allowed to custome	ers of repairers to be retained with stronger		

Legislation:		<i>Transport Act 1983</i> (Division 5 of Part 6, provisions relating to taxis and small commercial vehicles)	Portfolio:	Infrastructure
Reviewer:		KPMG Consulting	Date review completed:	October 2000
Consultation:		Submissions invited on discussion paper; direct discussions with key stakeho	olders.	
No	Review R	Recommendations		
1	The publi	c interest entry restrictions for taxis and hire cars should be removed. Buyback	of licenses in the cruising market s	hould be funded by a levy on the industry.
2	The zonir	ng restrictions for taxi-cabs and hire cars should be removed.		
3		the short term, fare regulation powers in relation to the taxi market should be moved to the Regulator-General. In the long term, fare regulation in the cruising narket should be removed when effective competition is achieved at ranks. No fare restrictions to apply to hire cars.		e long term, fare regulation in the cruising
4		nicle standards should be related to safety objectives. However, there should no change to livery or to other standards. Vehicle standards should apply equally to -cabs, hire cars and special purpose vehicles.		Vehicle standards should apply equally to
5		In the short term, the requirement for operators to belong to a depot should be maintained. However, this should be removed in the long term. There should also be an elimination of 'excessive' authorisation requirements for depots.		
6	Taxi-cabs	s must have a meter.		
7	The prohi	ibition on route services should be removed where public transport is not opera	ting or where under contract.	
8	Hire cars should be eligible for Multi-Purpose Taxi Program subsidies, providing that price problems can be overcome.			
9	There should be a standard set of license conditions for the cruising taxi-cab market, including hire on demand. There should also be a standard set of license conditions for the pre-booked market, including no plying for hire and no standing at ranks.		should also be a standard set of license	
10	In regard	s to driver regulation, a driver 'demerit' point system should be introduced for br	eaches of certificate conditions an	d regulations.

		De	epartment of Justice	
Legisla	ition:	Estate Agents Act 1980	Portfolio:	Consumer Affairs
Reviewer:		KPMG Consulting Pty Ltd	Date review completed:	October 2000
Consultation:		Submissions invited on public issues paper; direct dis	cussions with key stakeholders.	
No	Review R	Recommendations		
1	Two leve	Is of licensing be introduced:		
	1.	an estate agent licence for residential sales; and		
	2.	a general estate agent licence.		
2		ts for a general estate agent's licence should be require ed to comply with existing regulations relating to trust ac		use 14(5) of the Estate Agents Act 1980; and
3	Applicant	ts for residential sales licence should meet minimum cor	npetency standards; and the eligibility criteria currently	specified in clause 14(5).
	Residential sales agents would also need to comply with existing regulations relating to trust accounts and professional conduct. In the event that agents fail to observe any of these regulations they would be subject to the same disciplinary procedures, as currently applies to agents.			
	In addition to the existing prescribed qualifications, other persons should be eligible for a residential estate agents licence via: an amendment to the <i>Estate Agents</i> <i>Act 1980</i> to include a general deeming clause, with the specific qualifications eligible for deeming spelled out in the regulations (e.g. legal profession qualifications); and prescribing alternative competency standards in regulations.			
4	Act 1980	to include a general deeming clause, with the specific	qualifications eligible for deeming spelled out in the reg	
4 5	Act 1980 and pres	to include a general deeming clause, with the specific	qualifications eligible for deeming spelled out in the reg	ulations (e.g. legal profession qualifications);
-	Act 1980 and prese Applicant) to include a general deeming clause, with the specific cribing alternative competency standards in regulations	qualifications eligible for deeming spelled out in the reg an agent or the completion of a practical training cours	ulations (e.g. legal profession qualifications); e.
5	Act 1980 and press Applicant Agents' r The requirem	to include a general deeming clause, with the specific cribing alternative competency standards in regulations ts be able to choose between a one-year internship with	qualifications eligible for deeming spelled out in the reg an agent or the completion of a practical training cours lete the agents' representatives course as currently pre nore than 14 days old before employing a person as	ulations (e.g. legal profession qualifications); e. escribed. an agent's representative be replaced with
5 6 7	Act 1980 and press Applicant Agents' r The requirem more tha Corporati who sup effective	to include a general deeming clause, with the specific cribing alternative competency standards in regulations ts be able to choose between a one-year internship with epresentatives working in residential sales should comp uirement that an employer sight a police check not n ents that the employer sight a police check and - when	qualifications eligible for deeming spelled out in the reg an agent or the completion of a practical training cours lete the agents' representatives course as currently pre nore than 14 days old before employing a person as e a police check more than 12 months old is relied up meets the probity requirements of clause 14(5); and the and accountable for all real estate transactions. This is e each place of business; or alternatively, businesses	e. e. escribed. an agent's representative be replaced with bon - within 6 weeks sight a police check not e corporation has a licensed agent or agents s could be satisfied by the current officer in
5 6 7 8	Act 1980 and prese Applicant Agents' re The requirem more tha Corporati who sup effective Authority	to include a general deeming clause, with the specific cribing alternative competency standards in regulations ts be able to choose between a one-year internship with epresentatives working in residential sales should comp airement that an employer sight a police check not n ents that the employer sight a police check and - when n 6 weeks old. ions should be able to obtain a licence if: every director ervises all agents representatives and is responsible control provisions requiring a licensed agent to supervise	qualifications eligible for deeming spelled out in the reg an agent or the completion of a practical training cours lete the agents' representatives course as currently pre- nore than 14 days old before employing a person as a police check more than 12 months old is relied up meets the probity requirements of clause 14(5); and the and accountable for all real estate transactions. This is e each place of business; or alternatively, businesses bility and accountability objectives of the Act.	e. e. escribed. an agent's representative be replaced with bon - within 6 weeks sight a police check not e corporation has a licensed agent or agents s could be satisfied by the current officer in
5 6 7 8 9	Act 1980 and pressApplicantAgents' rThe requirem more thatCorporati who supplication effective AuthorityThe restr	to include a general deeming clause, with the specific cribing alternative competency standards in regulations ts be able to choose between a one-year internship with epresentatives working in residential sales should comp urement that an employer sight a police check not n ents that the employer sight a police check and - when n 6 weeks old. ions should be able to obtain a licence if: every director ervises all agents representatives and is responsible control provisions requiring a licensed agent to supervisi that their arrangements meet the supervision, responsil ictions on shareholdings for agents' representatives be of the definition of an estate agent, including compiling	qualifications eligible for deeming spelled out in the reg an agent or the completion of a practical training cours lete the agents' representatives course as currently pre nore than 14 days old before employing a person as e a police check more than 12 months old is relied up meets the probity requirements of clause 14(5); and the and accountable for all real estate transactions. This is e each place of business; or alternatively, businesses bility and accountability objectives of the Act. removed.	e. escribed. an agent's representative be replaced with bon - within 6 weeks sight a police check not e corporation has a licensed agent or agents could be satisfied by the current officer in could make a case to the Business Licensing
5 6 7 8 9 10	Act 1980 and pressApplicantAgents' rThe requirem more thaCorporati who sup- effective AuthorityThe restrPart (e) o removed	to include a general deeming clause, with the specific cribing alternative competency standards in regulations ts be able to choose between a one-year internship with epresentatives working in residential sales should comp urement that an employer sight a police check not n ents that the employer sight a police check and - when n 6 weeks old. ions should be able to obtain a licence if: every director ervises all agents representatives and is responsible control provisions requiring a licensed agent to supervisi that their arrangements meet the supervision, responsil ictions on shareholdings for agents' representatives be of the definition of an estate agent, including compiling	qualifications eligible for deeming spelled out in the reg an agent or the completion of a practical training cours lete the agents' representatives course as currently pre nore than 14 days old before employing a person as e a police check more than 12 months old is relied up meets the probity requirements of clause 14(5); and the and accountable for all real estate transactions. This is e each place of business; or alternatively, businesses bility and accountability objectives of the Act. removed.	e. escribed. an agent's representative be replaced with bon - within 6 weeks sight a police check not e corporation has a licensed agent or agents could be satisfied by the current officer in could make a case to the Business Licensing
5	Act 1980 and pressApplicantAgents' rThe requirem more thatCorporati who supperfective AuthorityThe restrPart (e) or removedThe restr	to include a general deeming clause, with the specific cribing alternative competency standards in regulations ts be able to choose between a one-year internship with epresentatives working in residential sales should comp uirement that an employer sight a police check not n ents that the employer sight a police check and - when n 6 weeks old. ions should be able to obtain a licence if: every director ervises all agents representatives and is responsible control provisions requiring a licensed agent to supervis that their arrangements meet the supervision, responsil ictions on shareholdings for agents' representatives be of the definition of an estate agent, including compiling	qualifications eligible for deeming spelled out in the reg an agent or the completion of a practical training cours lete the agents' representatives course as currently pre nore than 14 days old before employing a person as e a police check more than 12 months old is relied up meets the probity requirements of clause 14(5); and the and accountable for all real estate transactions. This is e each place of business; or alternatively, businesses bility and accountability objectives of the Act. removed.	e. escribed. an agent's representative be replaced with bon - within 6 weeks sight a police check not e corporation has a licensed agent or agents could be satisfied by the current officer in could make a case to the Business Licensing

No	Review Recommendations
14	The Estate Agents Act 1980 be amended to provide a 30-day period in which an agent's representative may apply to VCAT to show cause why he or she should not become ineligible following an offence being proven or a fund claim allowed.
15	Advertising provisions contained within the Estate Agents Act 1980 be maintained.
16	Clause 36(1) provisions restricting flexibility in business naming be repealed.
17	The Estate Agents Act 1980 should be amended to provide an auditor qualification similar to the Legal Practice Act 1996.
18	The Estate Agents Guarantee Fund be retained. However, there is merit in Consumer and Business Affairs Victoria investigating the feasibility of giving agents the choice of being covered by EAGF or taking out an alternative form of fidelity guarantee protection, such as private-professional indemnity insurance, to a prescribed level.

Legis	lation:	Travel Agents Act 1986	Portfolio:	Consumer Affairs	
Reviewer: Centre for International Economics Date review completed: March 2000		March 2000			
Cons	ultation:	Submissions invited on publi	c issues paper; direct discussi	ons with key stakeholders.	
No.	Review Re	commendations			
1	The qualifi	cation and experience specifie	d for licensing should be remo	ved.	
2				facilitate a mandatory insurance or compensation scheme. If there were no such scheme the fit rated benefits do not exceed the costs.	
3	The require	ement for TCF membership sh	ould be dropped.		
4	In reference to alternative methods of regulation, a competitive insurance system whereby private insurers would be allowed to compete with the TCF — according to prescribed rules and conditions — is the best of the available options.				
5	The current positive licensing <i>framework</i> should remain, and be administered by the present state licensing authorities. However, licensing functions should be limited to a fit and proper person test and a check that any compulsory insurance requirements are satisfied.				
6	A 'voluntary' or 'no legislated requirements' model with no mandatory membership of the TCF or prescriptive licensing is the long-term recommendation for regulation of travel agents. Licensing would be unnecessary and a registration system providing a basis for monitoring trace back and sanctions would be sufficient				

		Department of Natural Resource	s and Environment		
Legisla	tion:	Flora and Fauna Guarantee Act 1988	Portfolio:	Environment and Conservation	
Review	/er:	Consultant (KPMG)	Date review completed:	February 1999	
Consultation: Issues paper and call for submissions, targeted interviews.					
No	Review R	Recommendations			
1	No chang	ge to the listing process for species under the Act.			
2	No chang	ge to the provisions outlining management processes.			
3		ative change to the provisions detailing Interim Conservation Orders, the prove the potential to be restrictive if applied in a discriminatory manner.	isions provide a 'safety net' for prot	ection of native flora and fauna. However,	
4	No legislative changes to the current permit provisions for native flora collection. However, there are effects on competition created by the division of the permit system by land ownership (public or private) and the pricing of these permits. Charging for permits should reflect full costs, including opportunity costs of alternative land uses. Decision guidelines for issuing of permits should facilitate transparency and reflect awareness of competition issues.				
5	No legislative change to the processes used in the operation of the Act. Consideration should be given to taking a broader legislative approach to environmental regulation.				
6	The regu	lations created under the Act do not restrict competition.			

Legisla	tion:	Pipelines Act 1997	Portfolio:	Energy and Resources			
Reviewer: Co		Consultant (Alex Dobbs)	Date review completed:	February 1997			
Consult	tation:	Release of issues paper and call for submissions, targete	d interviews.				
No	Review	Recommendations					
1	Victoria	Victoria should initiate moves to introduce a consistent regulatory regime for pipelines throughout Australia.					
2	The Act	should include a definition of which pipelines are covered by	the Act.				
3	Conside	eration should be given to formalise time limits for governmen	t assessment of pipeline projects.				
4	The sys	tem of separate permits and licences should be clarified and	consideration given to a system of stages of ap	proval.			
5		strictions on tradeability of pipelines, permits and licences s s, but which maintains safety and environmental standards.	hould be relaxed in a way which removes pos	sible delays from the mergers and acquisitions			
6	Unilater	al powers on the part of regulators to alter permits or licences	s should be subject to appeal to the Victorian Ci	vil and Administrative Tribunal.			
7	The rest	triction on transporting only authorised substances in pipeline	es should be retained.				
8	Open ac Pipeline	ccess provisions should be removed from the Act and open a es.	ccess should be governed by the forthcoming N	lational Third Party Access Code for Natural Gas			
9	Safety r	equirements within the Act should be based on future guideling	nes being developed by the Department of Trea	sury and Finance.			
10	Absolute	e prohibitions on damage should be modified to allow for prio	r agreed compensation for damage.				
11	The liab	ility of operators for damages should be extended beyond tw	o years.				
12	The Gov	vernment should consider issues connected with future rehab	pilitation and compensation expenses, as it relat	es to the decommissioning of pipelines.			
13	The rep	ort considered native title matters to be beyond the scope of	an NCP legislation review and declined to make	any recommendations.			
14	The Gov	vernment should retain control over the development of perm	itted pipelines. This control should be clarified in	guidelines.			
15	The Gov	vernment should examine the possibilities for the introduction	of a standard electronic format for lodgement c	f maps and other documents.			
16		The Government should examine the possibilities for the introduction of a standard electronic format for lodgement of maps and other documents. The Government should consider using the Internet for the public display of maps.					

Legisla	ation:	Water Act 1989; Water Industry Act 1994; Melbourne & Metropolitan Board of Works Act 1958; Melbourne Water Corporation Act 1992	Portfolio:	Environment & Conservation			
Review	ver:	Marsden Jacobs and Associates	Date review completed:	June 2001			
Consul	Itation:	Issues paper publicly released. Call for submissions. Targeted consultation	with key stakeholders.				
No	Review	Recommendations					
1	Exclusiv	ve licences within defined areas should be retained as the preferred model for the	provision of water and sewera	age services, subject to the implementation of:			
	• inde	ependent price regulation					
	• effi	ciency benefits from contracting out, and					
	 'vet 	tted competition' for cross-border developments.					
2	cost ber	tition for the right to supply major new developments, on the basis of cost effici nchmark. A formal protocol should be developed to specify the objectives, criter ce of the Regulator-General.					
3	Agreem criteria,	The Government should implement a review of the costs and benefits of introducing a formal access regime, under Clause 6 of the Competition Rinciples Agreement, for third party access rights to essential water infrastructure in Victoria. The objective of the regime would be to establish appropriate objectives and criteria, subject to oversight by the Office of the Regulator-General, to ensure that access was consistent with wider Government objectives, such as: • protecting the rights of existing users of the assets,					
	• dem	 demonstrating significant cost efficiencies, and 					
	• ens	 ensuring high standards of accountability for drinking water quality. 					
4	The follo	owing alternative approaches to service delivery should be implemented:					
	• cust	• customers and groupings of customers should be allowed to supply themselves, subject to compliance with health and environmental standards;					
	• all s	• all supply by an entity to customers should be licensed (if greater than a set trigger). Licensees must comply with health, environmental and pricing guidelines.					
5	The follo	owing suite of reforms should be implemented regarding Water Entitlements and	water trading:				
		• the remaining links between the ownership of land and the ownership of water should be progressively removed, subject to an implementation plan which takes account of incidence effects;					
	• the	• the interpretation of bulk entitlements and their relationship to individual rights (whether implicit or explicit) should be clarified;					
		• the discriminative approach to bulk-water pricing should be reviewed. Alternative arrangements should be implemented which ensure compliance with the Strategic Framework and minimise adverse effects on the water markets; and					
	• the	 the cap on trades should be progressively removed as wider trading rules and protocols become established. 					

.../cont

No	Review Recommendations
6	The power to require connection in S147 of the Water Act should be amended, in line with the provisions in S65 of the Water Industry Act, to separate:
	the power to require connection,
	infrastructure provision and service delivery, and
	the power to hear appeals.
7	The provisions, in the Water Act, for the making of by-laws should be amended to reflect current practice, with responsibility for drafting those by-laws to be held by the Minister, subject to an Authority proposing minor amendments to reflect local circumstances.
8	The current restrictive legislative provisions for the licensing of individuals for drilling, and the associated arrangements, should be retained.
9	A single regulatory and legislative framework should be established to ensure a consistent unitary approach to the different water supply entities. That framework will need to be implemented in a way that reflects and recognises the widely different characteristics of those entities.

Legisla	ation:	Wildlife Act 1975	Portfolio:	Environment & Conservation		
Review	ver:	Consultant (KPMG) Date review completed: September 1998		September 1998		
Consu	Itation:	Issues paper and call for submissions, targeted interviews				
No	Review R	ecommendations				
1		es in licensing systems and enforcement practices between States and Terri cement problems.	tories should be reviewed, and po	ssibly harmonised, to minimise monitoring		
2	The curre	nt licensing system does not restrict competition. However, there is potential	or the current system to be simplifi	ed.		
3	More visit Act.	ble mechanisms, such as education campaigns, in conjunction with increased enforcement, should be used to ensure compliance with the provisions of the				
4		rovisions requiring authorisation before commercial harvesting of kangaroos can be undertaken are not a significant restriction on competition. The present on not to grant authorisation is apparently based on current government policy.				
5	Permits should continue to be issued to cover tourist activities related to dolphins in Port Phillip Bay. Industry development and dolphin numbers should be monitored to ensure that the activities of active permit holders enable close interaction with dolphins up to the sustainable limits. Once the sustainable threshold of interaction is reached, permits should be auctioned periodically.					
6	Estimates of the value of alternative uses for wetlands used for waterfowl hunting should be undertaken to determine if there are other, more highly valued use Then the opportunity costs can be reflected in the fees charged for waterfowl hunting licences.					

Table 5: Reviews Completed/Report Not Released

Table 5 summarises, by Victorian State Departments, legislation reviews completed where the report has not yet been released.

	Department of Human Services						
No.	Legislation	Portfolio	Reviewer	Consultation	Date Review Completed		
1	Drugs, Poisons and Controlled Substances Act 1981	Health	External reviewer – review for COAG	Sought as part of review process, including written submissions and meetings with stakeholders in all jurisdictions.	Submitted to COAG in January 2001. COAG referred report to AHMC and AHMAC to an AHMAC Working Party, which has sought comments from jurisdictions and stakeholders but is yet to report.		

	Department of Justice					
No	Legislation	Portfolio	Reviewer	Consultation	Date Review Completed	
1	Trustee Act 1958	Consumer Affairs	Consumer & Business Affairs Victoria	Targeted.	December 2001.	

	Department of Treasury and Finance					
No	Legislation	Portfolio	Reviewer	Consultation	Date Review Completed	
1	Club Keno Act 1993	Gaming	In house - DTF. Review drafted under the supervision of DTF's steering committee for all NCP reviews.	Consultation with two key industry stakeholders, Tattersalls and Tabcorp.	August 1997	

	Department of Natural Resources and Environment						
No	Legislation	Portfolio	Reviewer	Consultation	Date Review Completed		
1	Extractive Industries Development Act 1995	Environment and Conservation	Peter Day Consulting Pty Ltd	Issues paper and call for submissions, targeted interviews.	March 2002		
2	Land Act 1958; Crown Land (reserves) Act 1978 and related Acts		The Allen Consulting Group	Issues paper publicly released. Call for submissions. Targeted consultation with key stakeholders.	July 2001		

Table 6: Reviews Commenced but Not Completed

Table 6 summarises, by Victorian State Departments, legislation reviews commenced and progressing within target completion dates.

Department of Human Services

No	Legislation	Portfolio	Reviewer	Consultation	Expected Completion Date
1	Pathology Services Accreditation Act 1984	Health	External panel, supported by in-house program area.	Report to Minister being edited	Early 2002
	Pathology Services Accreditation (General) Regulations 1984			in preparation for printing.	

	Department of Justice						
No	Legislation	Portfolio	Reviewer	Consultation	Expected Completion Date		
1	Consumer Credit (Victoria) Act 1995	Consumer Affairs	KPMG	Submissions invited on public issues paper and discussions with key stakeholders.	March 2002		
2	Private Agents Act 1966	Police and Emergency Services	Freehills Regulatory Group (for review of currently regulated categories, completed November 1999) PricewaterhouseCoopers (for current review of unregulated activities)	Public discussion paper released July 2000. Departmental review and consultation ongoing.	Completion date will depend on outcomes achieved following targeted consultation.		

	Department of Natural Resources and Environment					
No	Legislation	Portfolio	Reviewer	Consultation	Expected Completion Date	
1	Livestock Disease Control act 1994; Stock (Seller Liability & Declarations) Act 1993	Agriculture	PriceWaterhouseCoopers	Issues paper publicly released. Call for submissions. Targeted consultation with key stakeholders.	March 2002	
2	National Parks Act 1975; Water Industry Act (Part IV)	Environment & Conservation	The Allen Consulting Group	Issues paper publicly released. Call for submissions. Targeted consultation with key stakeholders.	March 2002	
3	Plant Health & Plant Products Act 1995	Agriculture	PriceWaterhouseCoopers	Issues paper publicly released. Call for submissions. Targeted consultation with key stakeholders.	March 2002	

	Department of State and Regional Development						
No	Legislation	Portfolio	Reviewer	Consultation	Expected Completion Date		
1	Trade Measurement Act 1995 (Uniform Trade Measurement Legislation)	Small Business	National, led by Queensland (Conducted by independent consultant)	Scoping Paper completed and assessed August 2001. The scoping paper broadly considered that restrictions on the method of sale (relating to meat, beer and spirits, and pre-packaged goods) appear to have little if any adverse impact on competition but provide benefits to consumers. The paper's concerns regarding the costs of restrictions on the sale of non-prepacked meat are being examined through a separate public benefit test.	Public benefit assessment may be completed mid 2002.		

.../cont

No	Legislation	Portfolio	Reviewer	Consultation	Expected Completion Date
				Other restrictions on competition are considered to be sound, imposing few costs while potentially generating widespread and significant benefits. These restrictions relate to the oversight of measurement standards, the prohibition of end-and-end weighing at public weighbridges and the licensing of services organisations and public weighbridges.	

Table 7:Reviews Expected to be Delayed

Table 7 summarises, by Victorian State Departments, legislation reviews commenced but progressing towards completion dates beyond those initially scheduled.

	Department of Infrastructure						
No	Legislation	Portfolio	Scheduled Completion Date	Expected Completion Date	Comment		
1	Architects Act 1991	Planning	February 2000	30 June 2002	A combined NCP review of Victoria's Architects and Building legislation was completed in 1999. The completion date for the implementation of reform emanating from this combined review will to some extent depend on outcomes of the Inter-Governmental Working Party established in November 2000 to consider a response to the Productivity Commission's National Review of Legislation Regulating the Architectural Profession. It is anticipated, however, that implementation (including legislation, if such a response is deemed necessary) will be completed by 30 June 2002.		
2	Building Act 1993	Planning	February 2000	30 June 2002	See information in box above.		

	Department of Justice					
No	Legislation	Portfolio	Scheduled Completion Date	Expected Completion Date	Comment	
1	Legal Aid Act 1978	Attorney-General	November 1998	June 2002	Completion is contingent on resolution of discussions with Commonwealth over legal aid funding.	

	Department of Natural Resources and Environment					
No	Legislation	Portfolio	Scheduled Completion Date	Expected Completion Date	Comment	
1	Livestock Disease Control Act 1994; Stock (Seller Liability & Declarations) Act 1993	Agriculture	December 2000	March 2002	COAG's extension of the timetable provided an opportunity to more thoroughly consider the issues. Review being finalised.	
2	National Parks Act 1975; Water Industry Act (Part IV)	Environment & Conservation	December 2000	March 2002	Review delayed due to other reforms to the legislation. Draft review report is being finalised by steering committee.	
3	Plant Health & Plant Products Act 1995	Agriculture	December 2000	March 2002	COAG's extension of the timetable provided an opportunity to more thoroughly consider the issues in this review. Review being finalised.	
4	Flora & Fauna Guarantee Act 1988	Environment & Conservation	Review complete: February 1999	Govt response expected January 2002	Government response now being finalised.	
5	Wildlife Act 1975	Environment & Conservation	Review complete: Sept 1998	Govt response expected January 2002	Government response being finalised in line with policy on Flora and Fauna. A Bill was introduced to Parliament in 2001, but has yet to be passed.	

Table 8:Reviews Removed

Table 8 summarises, by Victorian State Departments, legislation reviews which have been removed from the review schedule.

	Department of Human Services				
No	Legislation	Portfolio	Reason for Removal		
1	Retirement Villages Act 1986	Senior Victorians	The Office of Regulation Reform undertook an assessment of the Act, and reported that the Act complies with competition principles as it does not contain substantive restrictions on competition, and recommended that the Act be removed from Victoria's National Competition Policy review schedule. Its removal from the timetable of review has been accepted.		
2	Housing Act 1983	Housing	Reassessment of this Act demonstrated that there are no restrictions on competition contained in the Act. Its removal from the timetable of review has been accepted.		

	Department of Justice					
No	Legislation	Portfolio	Reason for Removal			
1	Building Societies Act 1986	Consumer Affairs	Repealed. Jurisdiction has passed to the Commonwealth under financial sector reforms.			
2	Business Investigations Act 1958	Consumer Affairs	Act repealed.			
3	Co-operation Act 1981	Consumer Affairs	Replaced by the Co-operatives Act 1996.			
4	Financial Institutions (Victoria)Act 1992	Consumer Affairs	Repealed. Jurisdiction has passed to the Commonwealth under financial sector reforms.			
5	Fundraising Appeals Act 1984	Consumer Affairs	Repealed and replaced by the Fundraising Appeals Act 1984.			

	Department of Natural Resources and Environment					
No	Legislation	Portfolio	Reason for Removal			
1	Alpine Resorts Act 1983	Environment & Conservation	Act replaced by the Alpine Resorts (Management) Act 1997.			
2	Order – authorises the Alpine Resorts Commission to act as a gas undertaking solely within the Mount Buller Alpine Resort.	Environment & Conservation	Order made under Gas & Fuel Corporation Act. Amendments made by an order under the Gas Industry Act make this order redundant.			
3	Biological Control Act	Agriculture	National legislative scheme. Not considered to restrict competition because it requires a transparent public inquiry process and review to determine the net public benefit of a biological control release.			
4	Catchment and Land Protection Act 1994	Environment and Conservation	The Act does not restrict competition and it ensures competition in relevant markets is sustainable in the long term. An integrated Victorian Pest Management Framework is being developed by NRE in consultation with key stakeholders as part of the stated Government policy to establish a Rivers and Catchment Restoration program. The Victorian Pest Management Framework will provide the directions for the strategic management of existing and introduced pests in Victoria over the next 5 years. It is expected that the Framework will be released for implementation in mid 2002. The provisions of Part 7 of the Act that relate to extraction of material have been superseded by the <i>Extractive Industries Development Act 1995</i> and will be repealed when the Act is next amended.			
5	Dried Fruits Act 1958	Agriculture	Act repealed by the <i>Dried Fruits (Repeal) Act 1998</i> following industry decision to wind-up the Dried Fruits Board.			
6	Electricity Industry Act	Energy & Resources	The Act gives effect to Victorian reforms that are in line with the introduction & implementation of a national electricity market. An independent legal consultant audited the Act in 1998 and concluded that while there are some restrictions on competition, these restrictions were necessary to achieve the public interest and government's policy objectives.			
7	Forest agreement Acts (primarily for softwoods) including: Victree Forests Agreement; Australian Newsprint Mill Limited; Bowater- Scott Agreement; Laminex Industries Agreement; Pulpwood Agreement; and Wood Pulp Agreement.	Environment & Conservation	These are contractual agreements between the owner of the Victorian Plantations Corporation (VPC) and private parties. They were taken on by the newly privatised VPC on behalf of the Government. Several of these agreements have expired/terminated and the legislation will be repealed. These include the Victree Forests Agreement & Bowater-Scott Agreement. The Australian Newsprint Mill Ltd, Laminex Industries Agreement & Woodpulp Agreement remain and have been exempted from review by the Premier so that the Government is not exposed to damages from breach of contract.			
8	Gas Industry Act 1994	Energy and Resources	The Gas Industry Act 1994 has been replaced by the Gas Industry Act 2001. This Act gives effect to Victorian reforms that are in line with the introduction and implementation of full retail competition. The Gas Industry (Residual Provisions) Act 1994 now contains provisions of historical import, particularly the restructure and privatisation of the gas industry.			

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No	Legislation	Portfolio	Reason for Removal
9	Mines Act	Energy & Resources	This Act has largely been repealed. The few remaining provisions relate to occupational health and safety. These will be reviewed in consultation with the WorkCover Authority with a view to consolidating them with the Occupational Health & Safety Act
10	Veterinary Surgeons Act 1958	Agriculture	Act repealed and replaced by the Veterinary Practice Act 1997.
11	Victorian Plantations Corporation Act 1993	Agriculture	The assets of the Corporation were sold in December 1998. Consequently most of the Act will be repealed leaving only provisions related to the Crown's residual interests in the land, licence and legislated supply agreements.
12	Wheat Marketing Act 1989	Agriculture	The legislation is redundant and is inconsistent with the Commonwealth legislation, which was reviewed in 2000. It is anticipated that the Act will be repealed at the first available opportunity.

Table 9: List of New Restrictive Legislation

Table 9 lists, by Victorian State Departments, new legislation that restricts competition.

	Department of Natural Resources and Environment				
No	Legislation	Portfolio			
1	Electricity Safety (Installations) (Amendment) Regulations 2001	Energy & Resources			
2	Fisheries (Rock Lobster and Giant Crab) Regulations 2001	Energy & Resources			
3	Forestry Rights (Amendment) Act 2001	Environment & Conservation			
4	Gas Industry Act 2001	Energy & Resources			
5	Livestock Disease Control (Amendment) Act 2001	Agriculture			
6	Water Industry (Reservoir Parks Land) Regulations 2001	Environment & Conservation			
7	Wildlife (Whales) (Logans Beach) Regulations 2001	Environment & Conservation			

Table 10:Details of New Restrictive Legislation

Table 10 summarises, by Victorian State Departments, new legislation that restricts competition (detailed summary of Table 9).

	Department of Natural Resources and Environment						
Legislat	Legislation: Electricity Safety (Installations) (Amendment) Regulations 2001						
Portfolic	Portfolio: Energy & Resources			Date passed:	30 January 2001		
No	Restrictions	s on Competition Introduced	Competition Policy Justification				
1	electrical equipment, and the quality of materials, fittings and apparatus used. materials, fittings appa		The regulations reflect changes in work standard, AS/NZS 3000:2000 – Wiring R public safety and minimise risk to per regulations do not limit the number of per require that their knowledge base or ski significant, and to outweigh the costs.	ules. The objective of the regulation sons and damage to property re- ersons or organisations supplying e	ns is to continue to enhance and promote sulting from electrical accidents. The electrical services to the market, but will		

Legislati	ion:	Fisheries (Rock Lobster and Giant Crab) Regulations 2001			
Portfolio):	Energy & Resources		Date passed:	30 October 2001
No	Restrictions	s on Competition Introduced	Competition Policy Justification		
1	Introduction of a Quota Management System for the rock lobster and giant crab fisheries.		The QMS restricts competition by limiting the overall catch of the fishery. The NCP review of fisheries legislation found that quota managed fisheries are an efficient approach to regulation that achieve the objectives of the Act with minimal restrictions on competition, and recommended its introduction for rock lobster and giant crab.		
2	The giant crab fishery has a closed season, coinciding with the rock lobster closed season.		The closed season restricts the availability of the resource, but not the ability of a person to enter or operate within the fishery. The restriction is justified on sustainability grounds, as the fishery is closed during a critical phase in the reproductive cycle.		
3	The giant crab fishery access licence is linked to a rock lobster fishery access licence (for the first two years of the operation of the fishery).		lobster fishery licence. This is a transitional restriction (will sunset after 2 years) to allow fishers to adjust to the		
4	Maximum pot limits for giant crab are specified on the licence.		The NCP review found that pot limits for rock lobster prevented the attainment of scale economies and raised the cost of catching rock lobster. A similar restriction for giant crab is likely to have a similar effect.		
			The restriction on pot numbers will be retained for only 2 years, and is considered a transitionary arrangement du the establishment of the new fishery. It is a precautionary measure to ensure sustainability of the stocks.		

Legislat	Legislation: Forestry Rights (Amendment) Act 2		2001		
Portfoli	Portfolio: Environment and Conservation			Date passed:	2 May 2001
No	Restrictions	s on Competition Introduced	Competition Policy Justification		
1	property ag of register the agreem must also	who wishes to enter a forest preement must obtain the consent ed encumbrance holders before nent can be registered. Consent be obtained before a registered is amended or terminated.		nt to obtain consent is necessary to other parties. outweighed by the potential adve	

Legisla	tion:	Gas Industry Act 2001			
Portfoli	0:	Energy & Resources		Date passed:	7 June 2001
No	Restrictions	s on Competition Introduced	Competition Policy Justification		
1	An exclusive franchise to supply gas to a new area may be granted by the ORG.		The Gas Industry Act promotes competiti services to all customers. The exclusive area, so that the costs to the developer necessary to encourage supply in a new	franchise for a defined period allow of building new systems may be r	ws the development of services in a new
			The Essential Services Commission will 1997 Inter-Governmental Agreement.	regulate the granting of exclusive f	ranchises with criteria established in the

Legislat	ion:	Livestock Disease Control (Amendment) Act 2001					
Portfolic):	Agriculture		Date passed:	5 December 2001		
No	Restriction	s on Competition Introduced	Competition Policy Justification				
1	1 The mandatory permanent identification scheme introduced by the Act increases compliance costs in the livestock industry. The costs are outweighed by the benefits of effective livestock disease control.						
2		mits the removal of cattle from ms for slaughter.	This may represent a restriction on competition, but is outweighed by the benefit of preventing <i>Cystericercus bov</i> entering the food chain and leading to tapeworm infestations in humans.				

Legislat	ion:	Water Industry (Reservoir Parks Land) Regulations 2001				
Portfolio	Portfolio: Environment & Con			Date passed:	27 November 2001	
No	Restriction	s on Competition Introduced	Competition Policy Justification	npetition Policy Justification		
1		al activity is prohibited in reservoir	These restrictions limit the number and nature of commercial services provided within reservoir parks.			
	parks, except by permit. The permit may place conditions on trade. The number of permits granted in a park may be limited.		The costs of the permit process are minor, and Parks Victoria operates a system to gain expressions of interest from potential operators.			
			The cost to potential operators of the limited number of permits is considered small given the range of alternative venues in which such services can be provided.			
			The impact on park visitors is not consid to visitors of the park experience.	ered significant. In fact, the lack of	commercial services is part of the value	

Legislati	ion:	Wildlife (Whales) (Logans Beach)	Regulations 2001		
Portfolio):	Environment & Conservation D		Date passed:	30 January 2001
No	Restrictions	s on Competition Introduced	Competition Policy Justification		
1	Beach whil	ions prohibit all boating in Logans e Southern Right Whales are in rom 1 June to 31 October each	The prohibition restricts the ability of peop (The prohibition also applies to professio in residence under a voluntary Code of P The regulations ensure that Southern Rig of the coastline where they regularly com the long tem conservation of the whales. The economic impact of the restriction on dollars from land-based whale watching.	nal fishers. However, they already ractice.) ght Whales (listed as endangered) a ne close to shore to calve. The rest	stay out of the area while the whales are re protected from disturbance at the part riction is considered necessary to ensure

Table 11: Regulatory Impact Assessment

Table 11 summarises, by Victorian State Departments, regulatory impact assessments certified by the Commonwealth Office of Regulation Review.

	All Departments	
No	Legislation	Did the Commonwealth Office of Regulation Review certify the regulatory Impact Statement? YES/NO
	None	

Part F: Competitive Neutrality

Table 12: Public Enterprises and Business Activities Applying Competitive Neutrality

Department of Employment, Education and Training				
Business Activities	Competitive Neutrality Application as at December 2001	How does the enterprise handle community service obligations (CSOs)?		
Significant business activities of post secondary education institutions, viz: TAFE Institutes, Universities, and Council of Adult Education.	All post secondary education agencies have reported that they have complied with the application of competitive neutrality principles to their business activities.	The overriding CSO of ensuring the provision of high quality education, training and employment services to all Victorians is applicable to all of these business activities.		
Adult Multicultural Education Services (AMES)	AMES has been restructured as a service agency.	No applicable CSOs.		
	As a service agency, AMES receives no State recurrent funding and is therefore obliged to apply pricing principles that reflect full cost attribution.			
Tuition of full fee paying students in Universities	The application of competitive neutrality is subject to consultation with the other States and the Commonwealth because of national implications and joint State/Commonwealth funding arrangements. The tuition of full fee paying students in Universities in Victoria is based on full cost attribution.	Universities as distinct entities are required to comply with all legislation and agreements covering public institutions. Victorian universities include in their annual report to parliament a statement on the extent of progress in implementation and compliance with NCP. No other applicable CSOs.		
	CN is being applied to the Victorian Government funded program and the New Apprenticeship Program, currently about 18 per cent of TAFE			
taxpayer funded programs	budget.			
	CN is being applied by TAFE institutes in Victoria in all competitive tendering for Government funded programs. This matter is the subject of mandatory reporting in the annual report for each institute.			
Full fee paying overseas students in government schools	Standard fees are set for Government schools in line with the relevant entity being the Government school system rather than individual schools. In setting these fees, the Department has been mindful of the need to apply full cost attribution so as to avoid any suggestion of unfair competition with non-government schools, which has not been at issue.			

Department of Human Services				
Public Trading Enterprises	Competitive Neutrality Application as at December 2001	How does the enterprise handle community service obligations (CSOs)?		
State Cemetery and Crematorium Trusts: Anderson's Creek Cemetery Trust; Ballarat General Cemeteries Trust; Bendigo Cemeteries Trust; Cheltenham and Regional Cemeteries Trust; Trustees of the Fawkner Crematorium and Memorial Park; Geelong Cemeteries Trust; Keilor Cemetery Trust; Trustees of the Lilydale Memorial Park and Cemetery; Memorial Park Cemetery Trust; Mildura Cemetery Trust; Trustees of the Necropolis, Springvale; Preston Cemetery Trust; Templestowe Cemetery Trust; Wyndham Cemeteries Trust	Services provided by cemetery trusts on a monopoly basis (such as the cremation of bodies and the provision of 'rights of burial') are priced on a full-cost recovery basis, with a margin included to cover CSOs, current maintenance and the future cost of maintaining cemeteries and crematoria in perpetuity. As bodies are interred in perpetuity in Victoria cemetery trusts require sufficient reserves to maintain the cemetery when all burial sites have been sold and fees for services are no longer a source of ongoing revenue. A small number of services (e.g. the provision of plaques) are provided in competition with the private sector. In these cases, the application of CN principles is relevant and Trusts have been instructed by the DHS to ensure compliance with CN pricing guideline.	Cemetery trusts are required under the <i>Cemeteries</i> <i>Act 1958</i> to provide for the burial of poor persons at no charge when an order is issued by a magistrate to do so. In addition, cemetery trusts may also choose to offer a reduced fee or no fee for burial or cremation of a poor person in circumstances where an order has not been given.		
Central Health Interpreter Service CHIS is an incorporated entity under the <i>Associations Incorporations Act 1981</i>	 CHIS services were formerly provided directly by DHS. In 1989 the Government decided to create CHIS as a separate legal entity with its own management. The predominant service provided by CHIS is interpreting in the health environment. CHIS competes with other interpreting and translation agencies. In January 2001, a company lodged a competitive neutrality complaint with the Competitive Neutrality Complaints Unit. Refer to Volume One, Chapter Six of the current version of the Assessment Report for detail. 	DHS purchases from CHIS a guaranteed volume of interpreter services for health industry organisations. CHIS plays a role in informing the medical community in metropolitan and country Victoria of the need for interpreting services in the health industry.		
Relevant business activities				
Commercially provided ancillary services undertaken by public hospitals	The DHS has encouraged hospitals to apply CN pricing to their business activities to support more transparent pricing structures and foster competition for the provision of support services. Individual hospitals have applied CN principles to their business activities since 30 June 1998.	Victorian public hospitals have the legal status of independent public statutory bodies and all qualify as Public Benevolent Institutions to which CN does not apply. However, there are no CSOs relating to the ancillary services.		

Department of Human Services

Department of Infrastructure					
Public Trading Enterprises	Competitive Neutrality Application as at December 2001	How does the enterprise handle community service obligations (CSOs)?			
Hastings Port (Holding) Corporation HPHC was incorporated under the Port Services Act 1995	The HPHC is a statutory corporation (or 'shell'), which holds the freehold titles, and head leases to the land and seabed that make up the commercial Port of Hastings. It is not liable for State or Federal taxes, or for local government fees or charges.	The HPHC administers the port management agreement with a private operator, but has no regulatory powers or obligations to provide CSOs.			
Melbourne Port Corporation MPC was incorporated under the Port Services Act 1995	The MPC is subject to all State and Federal taxes, including compliance with the Victorian Income Tax Equivalent System. The MPC is subject to all local government rates and charges, and is also subject to the State Government's Financial Accommodation Levy, which aims to offset the competitive advantage associated with government guarantees. The MPC is subject to all State and Federal regulations applying to private sector organisations.	The MPC does not undertake CSOs unless directed by the Treasurer in accordance with Section 38 of the <i>Port Services Act 1995</i> and financially compensated accordingly.			
Spencer Street Station Authority SSSA was incorporated under the Rail Corporations and Transport (Am endment) Act 1999	The SSSA commenced operations on 1 July 2000, and has implemented CN pricing principles. In addition to enabling the provision of commercial services (i.e., food and beverages, toilet and car parking facilities) for users of Spencer Street Station, the SSSA, through the Rail Projects Group of the Department of Infrastructure, is preparing to undertake a major redevelopment of the Spencer Street Station. This redevelopment is proposed to be delivered by a private party, which would be responsible for its design, construction and operation for 25 or 30 years under a concession granted by the State. The State's appointment of that party will be governed by the Partnerships Victoria policy of the Department of Treasury and Finance – under that policy, the Competitive Neutrality principle is applied to allow for a like-by-like comparison of public sector delivery and private sector delivery.	The SSSA has not been directed to undertake CSOs. It provides financial assistance for Travellers Aid.			
Urban Land Corporation ULC was established under the <i>Urban Land Authority Act 1979</i> and made a State Owned Company on 3 February 1998 under the <i>State Owned Enterprises Act 1992</i>	The ULC is subject to all State and Federal taxes, including compliance with the Victorian Income Tax Equivalent regime. The ULC operates in a competitive environment in an open market. It enjoys no preferential access to Government land purchase or services. It operates under the provisions of the Victorian <i>Financial Management Act 1994</i> , rather than the Corporations Law, and is subject to all State and Federal regulations applying to private sector organisations.	The ULC does not undertake CSOs unless directed to do so by the Treasurer. The ULC has never been so directed.			

Public Trading Enterprises	Competitive Neutrality Application as at December 2001	How does the enterprise handle community service obligations (CSOs)?
Victorian Channels Authority VCA was established under the Port Services Act 1995	The VCA is subject to all local government rates and charges, and to all State and Federal taxes, including compliance with the Victorian Income Tax Equivalent regime. The VCA is also subject to the State Government's Financial Accommodation Levy, which aims to offset the competitive advantage associated with government guarantees, although the VCA currently does not have any external borrowings requiring government guarantees. The VCA is subject to all State and Federal regulations applying to private sector organisations.	Not applicable
Victorian Rail Track Vic Track was established under the <i>Rail Corporations Act 1996</i>	Vic Track is subject to full tax equivalent status, is levied a capital asset charge by Government and is subject to the normal planning and approval processes and environmental process faced by the private sector. All Vic Track charges are market-based and fully recover costs.	Vic Track separately identifies activities undertaken for the public good, as opposed to its commercial undertakings.
Relevant business activities		
VicRoads - Bituminous Surfacing	Processes are in place to assure CN applies to this business.	Not applicable

Department of Justice		
Relevant business activities	Competitive Neutrality Application as at December 2001	How does the enterprise handle community service obligations (CSOs)?
Victorian Government Solicitor's Office	CN applies to legal services. The Victorian Government Solicitor provides legal services to the Executive Government, Administrative Bodies, and Statutory Authorities.	Not applicable – VGSO is only permitted to undertake work for Executive Government, Administrative Bodies, and Statutory Authorities.
Provision, inspection and servicing etc of fire equipment by Metropolitan Fire Brigade or Country Fire Authority	MFB has fully developed and implemented a commercial business unit that complies with competitive neutrality principles and requirements for the provision of inspection and servicing of fire equipment.	Previously the activity was undertaken in part on a voluntary basis reflecting CSOs.
Emergency management planning and training consultancy services by VICSES	CN applies to services.	

Department of Natural Resources and Environment		
Public Trading Enterprises	Competitive Neutrality Application as at December 2001	How does the enterprise handle community service obligations (CSOs)?
Agriculture Victoria Services Pty Ltd AVS is a company established under Corporations Law owned by the Government. It is the vehicle for the commercialisation of intellectual property developed in the DNRE, and for the research and development contracts entered into by the research institutes.	AVS competes with other providers for research and development funding. The research institutes undertake commercial research projects using a pricing model developed by AVS, consistent with competitive neutrality pricing policies.	AVS does not have any specified CSOs.
Alpine Resorts Management BoardsThe ARMB were established under the Alpine Resorts (Management) Act 1997.Falls Creek ARMB, Lake Mountain ARMB, Mount Baw Baw ARMB, Mount Buller ARMB, Mount Hotham ARMB, and Mount Stirling ARMB	 The Boards do not comprise significant business entities within the total tourism business in the areas that they manage. The Boards apply full cost reflective pricing to contestable operations. They establish visitor pricing for park entry within guidelines prescribed by the <i>Alpine Resort (Management) Regulations 1998.</i> Some Boards contract out some of their functions, eg waste collection. 	The Boards do not have any specified CSOs.
Australian Food Industry Science Centre AFISC was established by the <i>Australian Food</i> <i>Science Centre Act 1995.</i> All of the operations of AFISC are conducted through Food Science Australia (FSA), an unincorporated joint venture with the Commonwealth Scientific and Industrial Research Organisation (CSIRO).	FSA provides contract research and development, testing, consulting and conferences at full cost recovery pricing to the food industry.AFISC makes price adjustments to commercial activities to achieve competitive neutrality if necessary.	AFISC does not have any specified CSOs.

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Relevant business activities	Competitive Neutrality Application as at December 2001	How does the enterprise handle community service obligations (CSOs)?
Forestry Victoria Forestry Victoria was established in August 2000, to separate the commercial and regulatory functions of forestry within DNRE.	Forestry Victoria is progressing towards full cost pricing, and is a signatory to the National Forest Policy Statement, which provides guidelines for market based pricing.An independent Timber Pricing Review is due to be finished in May2002 and will guide the Government's future approach to appropriate pricing for timber and associated products.	Forestry Victoria does not have any specified CSOs.
Melbourne Market Authority MMA was established under the <i>Melbourne</i> <i>Market Authority Act 1977</i> and is responsible for the operation of the Melbourne Wholesale Fruit and Vegetable Market and the National Flower Market Centre.	MMA is progressively addressing full cost recovery pricing to comply with competitive neutrality policy. It makes a relatively modest return on its assets and re-invests profits in on-site capital development to support industry requirements. The Act specifies an obligation on the MMA to operate at its current site close to the city. A review is currently being conducted on the future location of the Market.	The MMA does not have any specified CSOs.
Parks Victoria(including Yarra Bend Park Trust)Parks Victoria is a statutory authority established under the Parks Victoria Act 1998Parks Victoria provides management services to Yarra Bend Trust (for Yarra Bend Park) and to Melbourne Water (for the reservoir parks).	Parks Victoria engaged PriceWaterhouseCoopers to prepare a cost allocation model to apply market-based fees and charges to those park services that have charges (about \$11 million of total \$124 million revenues). Work on the model is continuing and Parks Victoria is progressing with the application of CN pricing.	Parks Victoria does not have any specified CSOs.
PhillipIslandNatureParkBoardofManagement Inc.PINPPisaCommitteeofManagementestablishedundersection14(2)oftheCrownLand(Reserves)Act1978toadministerandmanageCrownlandsand reservesonPhillipIsland.	PINP establishes fees and charges for commercial activities on a cost reflective, commercial basis. The PINP receives no recurrent public funding. Its main source of funding is from visitors and all receipts are spent for the benefit of the Crown land it manages.	The PINP does not have any specified CSOs.
Zoological Parks and Gardens Board ZPGB is a statutory authority and operates under <i>the Zoological Parks and Gardens Act</i> 1995.	The Board's funding comes from Government grants, donations, admissions and other trading activities. Admission prices are set by regulation and reflect Government policies. The Board applies Competitive Neutrality to any undertakings that compete with the public sector. Catering operations at Melbourne Zoo and Victoria's Open Range Zoo at Werribee are contracted out.	Discounted admission is offered to some identified groups, particularly children, pensioners and people with disabilities.

Relevant business activities	Competitive Neutrality Application as at December 2001	How does the enterprise handle community service obligations (CSOs)?
Non-metropolitan Urban Water Authorities	The NMUs use full cost recovery pricing. They are subject to a	The NMUs administer concessions for eligible
NMUs were established under the <i>Water Act 1989</i> to provide water and wastewater services.	State income Tax Equivalent Regime (TER) from July 2001 prior to the introduction of the National TER in July 2002.	pensioners, low-income households and other benefit cardholders on behalf of the Department of Human Services. The Government funds these in
Barwon Water;		a transparent way ensuring authorities continue to
Central Highlands Rural Water Authority;		charge full cost recovery prices.
Coliban Water;		
East Gippsland Rural Water Authority;		
Gippsland Water;		
Glenelg Water;		
Goulburn Valley Water;		
Grampians Water;		
Lower Murray Water;		
North East Water;		
Portland Coast Water;		
South Gippsland Water;		
South West Water Authority;		
Western Water; and		
Westernport Water.		
Rural Water Authorities	The RWAs use full cost recovery pricing. They are subject to a	RWAs also administer, on behalf of the Department
RWAs were established under the <i>Water Act 1989</i> to provide and manage water in rural Victoria.	State income Tax Equivalent Regime (TER) from July 2001 prior to the introduction of the National TER in July 2002.	of Human Services, concessions for eligible pensioners, low-income households and other benefit cardholders receiving domestic water supply. The Government funds these in a
First Mildura Irrigation Trust;		transparent way ensuring authorities continue to
Goulburn-Murray RWA;		charge full cost recovery prices.
Southern RWA;		
Sunraysia RWA; and		
Wimmera-Mallee RWA		

Department of Premier and Cabinet		
Public Trading Enterprises	Competitive Neutrality Application as at December 2001	How does the enterprise handle community service obligations (CSOs)?
Cinemedia Corporation The Corporation was established under the <i>Cinemedia Corporation Act 1997.</i>	The Cinemedia Corporation reported that its activities comply with the CN policy In 2001 the Cinemedia Corporation Act was repealed by the <i>Film Act</i> <i>2001</i> . The Cinemedia Corporation was reclassified from a Public Trading Enterprise and incorporated into the General Government Sector on 1 July 2001. From 1 January 2002 Cinemedia was split into Film Victoria and Australian Centre for Moving Image (ACMI) under the Film Act.	Not applicable.
Federation Square Management Pty Ltd FSM is a company incorporated under the Corporations Law. It was established to manage the operations of Federation Square once it was built. It has since been given the responsibility to manage the construction of the facility. Its role in the ownership of the facility is still to be determined.	With respect to on-going operations, FSM received initial 'start up' funding of \$7.5 million from Government in the nature of an equity contribution to cash-flow/operations until such time as Federation Square (FS) opens and rental income is generated from commercial tenancies. This will happen in early – mid 2002 and FSM will then be a self-sufficient organisation operating on usual commercial terms (without further contributions by Government).	FSM also has responsibility for implementing the Cultural and Civic Charter at Federation Square and must bear all associated costs. The Charter was approved by Shareholders with implied CSOs. At the end of the day, FSM will return significantly more funds to FS for cultural and civic events for which it receives no revenue than the amount it has received from Government.
	FSM's role as project manager for the construction is separate to that for ongoing operations. It contracts private sector providers to do this work on its behalf.	
Geelong Performing Arts Centre Trust GPAC was established under the Geelong Performing Arts Centre Act 1980.	The Trust is committed to the implementation of the Victorian Government's CN Policy and related aspects of NCP. Ticket Prices are set at competitive levels bearing in mind the capacity to pay of a regional audience whilst not undercutting the Melbourne market.	The GPAC handles this matter in accordance with the CN Policy by offering concessional prices to selected age groups and special deals to community service organisations such as The Salvation Army.
Queen Victoria Women's Centre Trust The Trust was established under the Queen Victoria Women's Centre Act 1994.	The Trust is established as a statutory authority independently from government under its own Act of Parliament. Full CN principles apply.	The Trust does not have any CSOs.

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Public Trading Enterprises	Competitive Neutrality Application as at December 2001	How does the enterprise handle community service obligations (CSOs)?
Victorian Arts Centre Trust VACT was established under the Victorian Arts Centre Trust Act 1979.	The VACT is committed to the implementation of CN policy through the application of full cost reflective pricing of selected ancillary activities. Many activities, such as cleaning, gardening, catering, car park operations and various building maintenance services, are provided to the Centre by private contractors selected by open tender.	The VACT handles this matter in accordance with the CN Policy and the CN Guide to Implementation in Victoria 2000.
Victorian Interpreting and Translating Service VITS was made a State Owned Company on 1 January 1999 under the State Owned Enterprises Act 1992.	VITS is subject to the Commonwealth Tax Equivalent regime administered by the DTF. VITS pays a dividend to the government.	Not applicable
Relevant business activities		
Ancillary activities of Cultural Centres Museum Victoria, Geelong Performing Arts Centre, National Gallery of Victoria, Victorian Arts Centre Trust, the State Library of Victoria and Australian Centre for the Moving Image.	All venues have implemented CN policy in relation to ancillary activities (such as venue and facility hire, function centre type activities and catering) of major venues.	Not applicable

Department of State and Regional Development		
Public Trading Enterprises	Competitive Neutrality Application as at December 2001	How does the enterprise handle community service obligations (CSOs)?
Emerald Tourist Railway Board	The Railway receives no recurrent funding or operating subsidies from Government and hence must remain commercially focused at	Not applicable
The Board was established under the	all times. It is Board policy to review fares on an annual basis.	
Emerald Tourist Railway Board Act 1977.		
Greyhound Racing Victoria	GRV complies with the requirements and application of principles in	Not applicable
GRV was established under the	respect to CN policy. It is noted that GRV operations do not include any operation whereby it could be seen to have a competitive	
Racing Act 1958.	advantage.	
Harness Racing Victoria	HRV is not a government funded service. Approximately 80 per cent	Not applicable
HRV was established under the	of the Board's income is derived from Tabcorp Holdings Limited pursuant to a Joint Venture agreement with the remainder being	
Racing Act 1958.	derived from 'arms length' business operations.	
Overseas Projects Corporation of Victoria Ltd	The Overseas Projects Corporation is subject to the Commonwealth Tax Equivalent Regime administered by the DTF.	Not applicable
Made a State Owned Company on 1 July 1996 under the State Owned Enterprises Act 1992.		
Melbourne and Olympic Parks Trust	Generally applies CN to its significant business activities.	Not applicable
The Trust was established under the		
Melbourne and Olympic Park Act 1985.		
Melbourne Convention and Exhibition Trust MCET was established under Melbourne Convention and Exhibition Trust Act 1996.	MCET recognises the requirements of the NCP relating to CN pricing of products. The Trust continues to review its prices having regard to the obligations outlined in the CN Policy aiming to achieve these obligations over the medium term.	Not applicable
The Melbourne Sports and Aquatic Centre Trust established under Melbourne Sports and Aquatic Centre Act 1994	The Trust applies the principles of CN to all its significant business activities in accordance with the Victorian CN Policy, where it is in competition with private sector enterprises.	Where the provision of services or facilities by the Trust is deemed to be in the public interest, full cost reflective pricing is not implemented.
Has been renamed the State Sport Centres Trust.		

Department of Treasury and Finance		
Public Financial Enterprises	Competitive Neutrality Application as at December 2001	How does the enterprise handle community service obligations (CSOs)?
Rural Finance Corporation of Victoria The Corporation was established under the <i>Rural Finance Act 1988</i> .	The corporatisation model applies including full application of the Commonwealth tax equivalent regime and State taxes and charges. RFC administers schemes including: Young Farmer Finance Scheme, FarmBis, Productivity Enhancement Program, Ovine Johne's Disease Loan Scheme, Land Aggregation Program, Natural Disaster Relief, Regional Rural Adjustment Initiatives and Rural Adjustment Scheme Interest Subsidies.	RFC administers several concessional lending and State Government Schemes pursuant to directions received from the Treasurer.
State Trustees Limited Trustee established under the State Trustees (State Owned Company) Act 1994.	The corporatisation model applies including full application of the Commonwealth tax equivalent regime and State taxes and charges.	Fully explicit CSOs with a contract between State Trustees Limited and the Minister for Community Services.
Transport Accident CommissionTACwasestablishedundertheTransport Accident Act 1986andmadeastateownedcompanyundertheState OwnedEnterprises Act 1992.	The corporatisation model applies including full application of the Commonwealth tax equivalent regime and State taxes and charges.	Not applicable
Tricontinental Holdings Ltd and Controlled Entities	A fully corporatised entity under Corporations Law subject to Commonwealth taxes.	Not applicable
Victorian Funds Management Corporation The Corporation was established under Victorian Funds Management Corporation Act 1994.	The corporatisation model applies including full application of the Commonwealth tax equivalent regime and State taxes and charges.	Not applicable
Victorian Managed Insurance Authority The authority was established under the Victorian Managed Insurance Authority Act 1996.	Victorian Managed Insurance Authority is a corporatised entity.	Not applicable

Public Trading Enterprises	Competitive Neutrality Application as at December 2001	How does the enterprise handle community service obligations (CSOs)?
Victorian WorkCover Authority WorkCover was established under Accident Compensation Act 1985	The corporatisation model applies including full application of the Commonwealth tax equivalent regime and State taxes and charges.	Not applicable
City West Water Limited Established under the State Owned Enterprises Act 1992.	The full corporatisation model applies including full application of the Commonwealth tax equivalent regime, financial accommodation levy, State taxes and charges, and relevant regulations.	A transparent concessions policy applies for eligible pensioners and other relevant cardholders in which the costs are explicitly identified and reimbursed through the budget process.
Gascor Pty Ltd Gascor is a company incorporated under Corporations Law. Established under the Gas Industry Act 1994.	The corporatisation model applies including full application of State taxes and charges. To be wound up following the introduction of full retail contestability in the gas market.	Not applicable
Melbourne Water Corporation Melbourne Water is a statutory corporation constituted under the Melbourne Water Corporation Act 1992.	The full corporatisation model applies including full application of the Commonwealth income tax equivalent regime, local government rate equivalent regime, financial accommodation levy to offset the advantage of government guarantees, State taxes and charges, and relevant regulations.	Melbourne Water does not have any specified CSOs. Melbourne Water provides major drainage services, manages designated waterways and undertakes the operational functions of floodplain management to the greater Melbourne area.
South East Water Ltd Established under the State Owned Enterprises Act 1992.	The full corporatisation model applies including full application of the Commonwealth income tax equivalent regime, financial accommodation levy, State taxes and charges, and relevant regulations.	A transparent concessions policy applies for eligible pensioners and other relevant cardholders in which the costs are explicitly identified and reimbursed through the budget process.
Yarra Valley Water Ltd Established under the State Owned Enterprises Act 1992.	The full corporatisation model applies including full application of the Commonwealth income tax equivalent regime, financial accommodation levy, State taxes and charges, and relevant regulations.	A transparent concessions policy applies for eligible pensioners and other relevant cardholders in which the costs are explicitly identified and reimbursed through the budget process.
VicFleet Management and Leasing (VML)	VML provides those services in competition with private sector fleet managers. During 2001 VML arranged a professional review of its pricing model to ensure that it was based on full cost recovery and competitive neutrality principles. The new model is being implemented across VML clients during 2002.	VML is a DTF business unit providing motor vehicle fleet management services to a range of Government departments and agencies. CSOs are not applicable.

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Public Trading Enterprises	Competitive Neutrality Application as at December 2001	How does the enterprise handle community service obligations (CSOs)?
State Government Vehicle Pool (SGVP)	SGVP provides services in competition with private sector car hire companies. Following the review of VML's pricing model (see above), SGVP made similar adjustments to its pricing model to reflect Competitive Neutrality principles. The new pricing structure was implemented across all clients during 2001.	SGVP is a DTF business unit providing motor vehicle hire services to a range of Government departments and agencies. CSOs are not applicable.
Property Management Services	Property management services are provided under service contracts outsourced by competitive processes to the private sector. Accordingly, the property management services provided by DTF relate to strategy, policy, whole of government coordination and contract management and do not compete with the private sector.	 Property management services entail: the sale of surplus government property (land and buildings) at market rate the purchase of property (land and buildings) for government agencies leasing of offices for government agencies at market rates management of leased and government owned offices for government agencies fitout and refurbishment of offices for government agencies. In addition property advisory services are provided to government agencies, generally related to public interest rather than commercial issues for which no fees are charged. This is the only CSO.

Table 13: Public Enterprises and Business Activities Not Applying Competitive Neutrality

	Department of Human Services
Relevant business activity	Reason for non application of Competitive Neutrality as at December 2001
Treatment of private patients in public hospitals	Any decision to apply CN will need to be made in consultation with other States and the Commonwealth because of the national implications and joint Commonwealth/State funding arrangements. The final Health Services review report (July 2000) recommended that the State Government should no longer prescribe fees for private patients in public hospitals and should not set targets for private patient activity.
	The State government response was that is a complex issue and implementation is difficult. Policy options are constrained by Commonwealth policy on access by private patients in public hospitals to default benefits and the behaviour of private health insurance funds.
	The expansion of the private hospital market has seen declining numbers of private patients being treated in public hospitals over the past 10 years. In view of this and the difficulties associated with implementation, it is questionable whether the costs of moving to a policy of full cost recovery for private patients would outweigh the benefits. It is not proposed to explore the costs and benefits until such time as the Commonwealth takes the necessary first step towards feasibility by making second tier benefits available to private patients in public hospitals.
Office of Housing	While notionally a state business activity, public rental housing almost exclusively meets the needs of a client group who cannot access or afford private housing market opportunities. Funding for this program continues under the 1999-2003 CSHA. Current funding arrangements for State Housing Authorities are built around significant subsidy levels and CSO's in recognition of the low incomes of those being housed.
	Due to the Commonwealth/State Housing Agreement, no unilateral decision can be made by any State on the issue of CN pricing. No significant change in these arrangements is expected in the medium term.

Department of Infrastructure	
Relevant business activity	Reason for non application of Competitive Neutrality as at December 2001
Building Services Agency	The Building Services Agency was sold to technology consulting group Sinclair Knight Merz in April 1999.
VicRoads –	Reviewed under CN Policy - the business activity is small in relation to the size of the market, has minor influence or competitive impact on that market and employs a relatively low level of resources.
Land Information and Survey	competitive impact on that market and employs a relatively low level of resources.
Road and Bridge Design	
Urban Traffic Control Systems	
Printing Services	
Public Transport Corporation	Following the franchising of public transport in Victoria to five private passenger businesses in August 1999, the PTC
PTC was established under the	ceased to operate public transport services. Legislation to abolish the PTC has been passed and is currently awaiting proclamation; this is anticipated to take place in the second half of 2002, following the resolution of outstanding
Transport Act 1983.	contractual issues between the PTC and the franchisees.

Department of Justice		
Relevant business activity	Reason for non application of Competitive Neutrality as at December 2001	
Sale, servicing, installation and monitoring of alarm units in CFA	The majority of the business activity has been sold to Tyco. The CFA is currently developing a tender for the sale of the alarm unit business operating in country areas.	
Prison industries	Not required to apply CN principles. The previous Premier exempted prison industries from applying full cost reflective pricing on the grounds that the primary objective of the business activity is to provide meaningful employment for prisoners and to assist in prisoner rehabilitation.	
Manufacture and sale of fire trucks and equipment by CFA	Commercially operated - CFA sold its residual 10 per cent share in the joint venture in 1999.	

Department of Natural Resources and Environment	
Relevant business activity	Reason for non application of Competitive Neutrality as at December 2001
Catchment Management Authorities	CMAs are not significant trading enterprises.
CMAs were established on 1 July 1997 under the Water Act 1989 and/or the Catchment and Land Protection Act 1994.	CMAs advise the Government on the management of land and water resources in their regions; oversee the preparation and implementation of regional catchment management strategies, and promote the sustainable land and water resource management in partnership with other agencies and local government. Investment by State Government in CMA programs in 2000-01 amounted to \$33 million. CMAs also access Commonwealth Government funding programs.
Corangamite CMA;	
East Gippsland CMA;	
Glenelg Hopkins CMA;	
Goulburn Broken CMA;	
Mallee CMA;	
North Central CMA;	
North East CMA;	
West Gippsland CMA; and	
Wimmera CMA.	
Dairy Food Safety Victoria	DFSV is not a significant trading enterprise.
DFSV was previously the Victorian Dairy Industry Authority (VDIA). <i>The Dairy Industry</i> <i>Act 1992</i> was repealed and replaced by the	DFSV operates as the regulator of food safety, issuing licences and auditing quality control assurance systems. Its main source of funding is through the licence fees and service fees for audits. Fees are based on the outputs.
Dairy Act 2000.	
Environment Protection Authority	The EPA is not a significant trading enterprise.
The EPA is established under the	The EPA develops programs to protect the air, water and land from adverse impacts of waste, and for the abatement of noise and
Environment Protection Act 1970	litter. Its commercial consultancies are at normal market rates, however income from consultancy is not significant.
Geological Survey of Victoria	GSV is not a significant trading enterprise.
GSV is a branch of Minerals and Petroleum Victoria (MPV), a division of DNRE.	GSV maintains and develops Victoria's geoscience database, contributing to MPV's broader objective of promoting the development of the State's minerals and extractive industries. GSV sells and makes available to the public information from the database.

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Relevant business activity	Reason for non application of Competitive Neutrality as at December 2001
Murray Valley Citrus Marketing Board MVCMB was established under the Murray Valley Citrus Marketing Act 1989.	MVCMB is not a significant trading enterprise. MVCMB was established to provide marketing services for citrus growers on both the Victorian and NSW sides of the Murray river Growers fund the activities of the MVCMB. It does not trade in produce, but provides services to growers based on an Annua Action Plan, consistent with its objectives and statutory functions.
MurrayValleyWineGrapeIndustryDevelopmentCommittee (MVWIDC)NorthernVictorianFreshTomatoIndustryDevelopmentCommittee (NVFTIDC)VictorianStrawberryIndustryDevelopmentCommittee (VSIDC)TheAgricultural IndustryDevelopmentAct 1990promotesagricultural industrydevelopmentAct 1990promotesagricultural industrydevelopmentbyestablishingdevelopmentcommittees.Ordersareusuallymadeforfour years.	The three committees MVWIDC, NVFTIDC, and VSIDC are not significant trading enterprises. MVWIDC was established to promote the Murray Valley wine grape industry through market research and the development of improved vineyard management practices. NVFTIDC was established to fund research into the breeding, production and the promotion of domestic and export marketing of fresh tomatoes. VSIDC was established to fund the domestic market promotion of fresh strawberries grown in Victoria and research and development to improve industry productivity.
Regional Waste Management Groups	The RWMG are not significant trading enterprises.
RWMG are established under section 50F of the <i>Environment Protection Act 1970</i> . Barwon RWMG; Calder RWMG; Central Murray RWMG; Desert Fringe RWMG; East Gippsland RWMG; Gippsland RWMG; Gippsland RWMG; Mildura RWMG; Mildura RWMG; Mornington Peninsula RWMG; Northern East Victorian RWMG; Northern RWMG; South Eastern RWMG; and Western RWMG.	Their role is to facilitate and foster best practice in discarded resource management in the Region pursuant to its functions and powers under the Act. These groups meet their statutory obligations usually through "as of right" funding from the State landfill levy, contributions from member organisations, for example councils within regions, and seeding funds from EcoRecycle Victoria.

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Relevant business activity	Reason for non application of Competitive Neutrality as at December 2001
Sustainable Energy Authority Victoria	The SEAV is not a significant trading enterprise.
SEAV was established under the	SEAV is a provider of information on energy efficiency for the benefit of the Victorian community, business and government enterprises. It also promotes the reduction of green house gas emissions. Most funding is from the
Sustainable Energy Victoria Act 1990	Government. Non-government income of approximately \$600,000 annually is largely derived from sponsorship.
Victorian Meat Authority	The VMA is not a significant trading enterprise.
The VMA was established under the Meat Industry Act 1993	VMA is a food standards regulator, responsible for licence approval and accreditation and the setting of food safety standards (national and Victorian standards). It is funded from industry fees and has an annual turnover of \$1 Million.
Water Training Centre	The Water Training Centre is not a significant trading enterprise.
The Centre was established under the	It exists to plan, develop and deliver training courses to people working in water and other industries. It does apply CN pricing principles to its services. The fee structure for the delivery of training is based on the payment of a notional
State Owned Enterprises Act 1992	taxation at the corporate rate and the distribution of 50 per cent of the after tax profit as a dividend to the Treasurer.

Department of Premier and Cabinet		
Public Trading Enterprise	Reason for non application of Competitive Neutrality as at December 2001	
Victorian Major Events Company Ltd Company limited by guarantee incorporated under Corporations Law.	CN Policy not applicable. The Victorian Major Events Company does not compete with private industry or private organisations in the market place.	
Melbourne International Festival of the Arts Ltd	CN not applicable. The Melbourne International Festival of the Arts Ltd is a non-government organisation that receives a grant through Arts Victoria, comparable to many other similar agencies.	
Company limited by guarantee incorporated under Corporations Law.		

Department of State and Regional Development	
Public Trading Enterprise	Reason for non application of Competitive Neutrality as at December 2001
Australian Grand Prix Corporation	Not applicable – its task of staging this major event is not in competition with other private sector activities.
Incorporated under the Australian Grand Prix Act 1994.	
Melbourne 2002 World Masters Games Ltd	Not applicable – its task of staging this major event is not in competition with other private sector activities.
Company limited by guarantee incorporated under Corporations Law in July 1998.	
Melbourne 2006 Commonwealth Games Pty Ltd	Not applicable – its task of staging this major event is not in competition with other private sector activities.
Company limited by guarantee incorporated under Corporations Law in July 1999.	
Victorian Institute of Sport Ltd	Not applicable – the Victorian Institute of Sport's key task is the allocation of scholarships to athletes.
Trustee company limited by guarantee established under Corporations Law.	
Victorian Medical Consortium Pty Ltd	Not applicable – VMC acts as a trustee for the Institutes of Biotechnology Trust. In 1999-2000, the company did not trade in its own right and has made neither a profit nor a loss.
Trustee company limited by guarantee established under Corporations Law.	

Department of Treasury and Finance	
Public Trading Enterprise	Reason for non application of Competitive Neutrality as at December 2001
Treasury Corporation of Victoria	Not applicable – centralised borrowing service for State Government operating in a non-competitive environment.
Corporation established under	
Treasury Corporation of Victoria Act 1992.	
Gas Transmission Corporation	Shell entity of Gascor Pty Ltd. Sold in 1999. GTC was restructured as Transmission Pipelines Australia.
Gascor Holdings No 1 Pty Ltd	Shell entity of Gascor Pty Ltd. Sold in 1999. Company limited by guarantee incorporated under Corporations Law.
Gascor Holdings No 2 Pty Ltd	Shell entity of Gascor Pty Ltd. Sold in 1999. Company limited by guarantee incorporated under Corporations Law.
Gascor Holdings No 3 Pty Ltd	Shell entity of Gascor Pty Ltd. Sold in 1999. Company limited by guarantee incorporated under Corporations Law.
Gas Release Company Pty Ltd	Operating subsidiary of Gascor Pty Ltd. Sells gas to new entrant retailers at cost.
Generation Victoria (Ecogen)	Sold in May 1999.
State Electricity Commission of Victoria	SECV is now a shell entity that trades electricity to the aluminium smelters under the Electricity Supply Agreement together with managing residual issues and non-commercial contracts following industry restructuring in non-competitive
SECV was established under Corporation Law.	environment.
Transmission Pipelines Australia (Holdings) Pty Ltd	Shell entity of Gascor Pty Ltd. Sold in 1999.
Vic Fleet Pty Ltd	Vic Fleet is a non-trading shell entity that reports to Parliament annually. Company limited by guarantee incorporated under Corporations Law.
Victorian Energy Networks Corporation	Not applicable – centralised transmission operator ensuring reliable and secure supply in non-competitive environment.
VENCorp was established under	
Gas Industry Act 1994.	
V/Line Freight	Sold in February 1999.
Victorian Power Exchange	Victorian Power Exchange - wound up and transferred to VENCorp.